# **Board Assurance Report**

#### PRINCIPAL RISK: 3 – FAILURE TO DELIVER AND MAINTAIN FINANCIAL SUSTAINABILITY

**Executive Lead: Chief Finance Officer** 

Strategic Priorities

SP1 – To consistently deliver safe, effective high quality care achieving a positive staff and patient experience

SP5 – To provide efficient and cost effective services and deliver better value healthcare

### **Purpose of Report:**

To provide assurance to the committee that the controls in place to manage/reduce risks identified in the Board Assurance Framework (BAF) Document have been tested. The outcome of testing the controls will result in either positive assurance being provided or where a negative result has been obtained an action plan will be provide with this report.

Date Submitted to Finance Committee

August 2015

Information contained within this report has been scrutinised and challenged by lead Committee(s) to assure themselves of the effective operation of each key control relating to the principal risk as detailed below: (Executive lead to insert names and dates of Committees who have reviewed this report)

The first version of this report was presented to the Audit & Assurance Committee in September 2014, and subsequently in January and May 2015.

The report is updated monthly and submitted to the Finance Committee.

Discussions have taken place with the Chief Financial Officer and the Finance Team.

Declaration: As lead executive, having taken reasonable steps to test the effectiveness of controls to mitigate the risks of not achieving clinical sustainability, I recommend to the Audit and Assurance Committee that appropriate actions are being taken to close gaps in assurance and controls.

Recommendation to Audit and Assurance Committee: (To be completed by lead Executive)

Members are requested to note the contents and approve the actions and time scales to close gaps in control and assurance.

The evidence required by committee should be: proportionate, appropriately independent, demonstrate controls have been robustly tested / audited

Report compiled by:

Neil Wilkinson, Head of Compliance & Systems

Latest review August 2015

RISK 3	RISK 3.1 – Failing To Find A Solution To The PFI Excess Burden						
RAG:	Gross Impact	5	Gross RAG Score: 20				
	Gross Likelihood	4	GIOSS RAG SCOIE. 20				
	Net Impact	4	Not DAC Scores 12				
	Net Likelihood	3	Net RAG Score: 12				

#### Key Controls in place: (What controls/systems are in place to assist in securing delivery of our objectives)

Relationship with Monitor

Working capital facility (WCF) agreed with Monitor for Q1 of 2015/16

Revenue loan agreed with Monitor for Q2 of 2015/16

### Sources of Assurance: (The evidence that shows we are reasonably managing our risks and objectives are being delivered)

Monitor have requested they are updated if the Better Together Review outputs do not contribute to reduction of the PFI burden – evidenced through reporting to:

- Board of Directors
- Finance Committee
- Monitor

PMO Director appointed to strengthen CIP development and monitoring processes, including CIP pipeline

Ernst & Young report on the value of the PFI

Potential support from the PFU (Private Finance Unit) to identify possible courses of action

### Assurance on Controls: (Where we have tested/audited our controls/systems to ensure they are adequate and effective)

Monitor licence recognises the need to isolate the PFI impact from underlying financial performance

Monitor are aware that a longer-term solution for the Trust excess PFI costs is required

Monitor have raised this issue as part of the Better Together review and engagement with CCGs regarding the level of local health community contribution

**Gaps in Control**: (Where are we failing to put controls/systems in place? Where are we failing in making them effective? Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed)

- C1 Monitor has told the Trust that no PFI funding assumptions should be built into the Annual Plan
- C2 The Trust is required to demonstrate a high level of performance and financial improvement as a pre-requisite to agreeing on-going external support

**Gaps in Assurance (Negative Evidence)** (Where are we failing to test/audit that our controls/systems, on which we place reliance, are effective. Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed)

- A1 Formal commitment to liquidity support (loans/WCF) for future financial years will need to be applied for annually
- A2 Off track with CIP liquidity support needs to be aligned with the Trust demonstrating delivery of CIPs
- A3 Improvement plan not yet submitted to Monitor

### **Action and Time Scales to close Gaps in Control and Assurance**

Gap Ref No.	Action to close gap	Timescale	Lead Owner	Update	Closed (Y/N)
C1	On-going updates to Monitor and discussions with the CCGs	Throughout 2015/16	CFO	To be incorporated into future planning discussions	
C2	Evidence of improved financial performance and agreement with local health community on the level of recurrent support	Throughout 2015/16	CFO	Improvement plan to be submitted – routine monitoring and updates provided to Monitor  Recurrent support to be incorporated into future planning discussions	
A1	Full year cash support requirements to be discussed and agreed with Monitor for remainder of 2015/16	Throughout Q2/3 of 2015/16	CFO	Q1 and Q2 in place – it is expected that full year requirements will be submitted to ITFF during Q3	
A1/A2	Funds are being drawn down on a monthly basis and future formal commitments to be sought beyond 2015/16	Q4 2015/16	CFO		
A3	Improvement plan to be submitted – routine monitoring and updates provided to Monitor	Q2 2015/16	CFO	External support has been appointed to conduct a review of 2015/16 plan and underlying financial position. Business case for turnaround support to be discussed with Monitor.	

RISK 3	RISK 3.2 Insufficient Cash Liquidity						
RAG:	Gross Impact	5	Gross RAG Score: 20				
	Gross Likelihood	4	GIOSS RAG SCOIE. 20				
	Net Impact	5	Not DAC Score: 15				
	Net Likelihood	3	Net RAG Score: 15				

### Key Controls in place: (What controls/systems are in place to assist in securing delivery of our objectives)

Cash management – daily monitoring of cash balances, restrictions on payments as required

Cost control – routine monthly meetings with Finance and divisional staff in place to monitor and challenge actual and forecast outturn

E-learning package for budget holders and additional face-to-face sessions to provide supplementary training

Finance & Performance Managers aligned to divisions to provide robust support

Review and reduction in financial authority levels

PMO Director appointed to strengthen CIP development and monitoring processes, including CIP pipeline

Potential recruitment of external professional support to produce formal turnaround plan for submission to Monitor in Q3

Turnaround Board and c. 13 workstreams established to contribute to Turnaround – weekly meetings

Initial focus on variable pay with detailed challenge on a weekly basis

## Sources of Assurance: (The evidence that shows we are reasonably managing our risks and objectives are being delivered)

Support requirements of the value of the approved financial deficit submitted for 2015/16 – evidenced through reporting to:

- Board of Directors
- Finance Committee
- Monitor

Monthly report to Board of Directors, sub committees and Executive Team / TMB outlining cash position and forecast cash flows

Detailed budgets being scrutinised at Executive level and to be owned by all budget holders

## Assurance on Controls: (where we have tested/audited our controls/systems to ensure they are adequate and effective)

Monitor licence recognises the negative impact of the PFI impact on the underlying financial performance

Going Concern report accepted by external auditors and updates to each Audit & Assurance Committee meeting

KPMG Governance Review – agreed at February 2014 Board of Directors meeting that all actions had been completed, including cash management actions

Internal audit reports – Significant Assurance provide on Cash Management, Pay Expenditure, Key Financial Systems and Budgetary Control reports

Cash flow forecast monitoring informs the management of payments/debts as necessary

Additional Management Accounting resources to support the Trust have been identified and agreed remaining appointment in progress

**Gaps in Control**: (Where are we failing to put controls/systems in place? Where are we failing in making them effective? Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed)

- C1 Relationship of Service Lines to divisional performance needs to be strengthened as identified in the Baker Tilly report
- C2 WCF/revenue loan in place for period ending 11<sup>th</sup> October 2015 to be finalised for remainder of year
- C3 Effectiveness of Divisional and Corporate cost controls
- C4 Improvement plan not yet submitted to Monitor

**Gaps in Assurance (Negative Evidence)** (Where are we failing to test/audit that our controls/systems, on which we place reliance, are effective. Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed)

- A1 Formal commitment to liquidity support (loans/WCF) for future financial years will need to be applied for annually
- A2 Population of CIP delivery tracker liquidity support needs to be aligned with the Trust demonstrating delivery of CIPs
- A3 Baker Tilly report identified areas for improvement
- A4 Fully understanding effects of new loan / working capital regime and associated risks, regarding 'additional terms'

### Action and Time Scales to close Gaps in Control and Assurance

Gap Ref No.	Action to close gap	Timescale	Lead Owner	Update	Closed (Y/N)
C1 & A3	Baker Tilly commissioned to carry out cost control and financial governance review	Nov 14	CFO	Recommendations agreed by the Executive Directors – paper presented to November A&AC and progress monitored through Finance Committee	
C1	On-going development of performance management arrangements at Service Line level	Dec 15	CFO	Service Lines provided operational plans to Strategic Planning in February 2015 – this will inform performance management of Service lines during 2015/16 Further work will be undertaken in 2015 to enhance the information provided to service lines, in support of performance management and strategic planning PLICS/Costing Accountants recruitment under way Project manager appointed to oversee review.	

C2	Loans / WCF agreement to be reached with Monitor	Throughout Q2/3 of 2015/16	CFO	Funding agreed for Q1 and Q2 – discussions on-going for remainder of year
C3	Effectiveness of cost control	May 2015	CFO	Review of Financial Governance to be undertaken at Monitor's request  Budget reviews under way, to be
				undertaken by Deputy CFO August 2015
C4	Discussions with Monitor to provide assurance that the plan accounts for the key risks and evidences sufficient improvement		CFO	Regular telephone discussions with  Monitor to review progress
	Phase 1 – short-term plan	Q2 2015/16		PwC appointed to conduct a review of 2015/16 plan and underlying financial position – to be completed by 17 <sup>th</sup> August. Short term action plan to be submitted to Monitor on 30/9/15. To be inclusive of externally supported financial baseline work, emerging Turnaround and CIP programme and budget reviews
	Phase 2 – long-term plan	Q3 2015/16		Long term plan to be developed with support from Monitor. Business case for turnaround support to be discussed with Monitor. Current date of submission is 31/10/15.
A1	Funds are being drawn down on a monthly basis and future formal commitments to be sought for the remainder of 2015/16 and future years	Q4	CFO	
A2	Strengthen CIP development and monitoring processes, including CIP pipeline and delivery tracker		PMO Director	
A4	Effects of new loan / working capital regime and Monitor approval process/requirements to be fully	Throughout 2015/16	CFO	Trust officers fully aware of process and regime, but clarification still required on

understood by Trust officers as required		any consequential impact of any	
		'additional terms' that may be applied	

RISK 3	RISK 3.3 Failure to accurately determine, agree and achieve the financial plan						
RAG:	Gross Impact	5	Cross BAC Scores 20				
	Gross Likelihood	4	Gross RAG Score: 20				
	Net Impact	4	Not DAC Scores 16				
	Net Likelihood	4	Net RAG Score: 16				

### Key Controls in place: (What controls/systems are in place to assist in securing delivery of our objectives)

PMO Director appointed to strengthen CIP development and monitoring processes, including CIP pipeline

Appointment of PwC to review 2015/16 plan and provide assurance on underlying deficit to inform the revised turnaround plan to be submitted in Q3

Potential recruitment of external professional support to produce formal turnaround plan for submission to Monitor in Q3

Turnaround Board and c. 13 workstreams established to contribute to Turnaround – weekly meetings

Initial focus on variable pay with detailed challenge on a weekly basis

Quality assessed CIP programme

Actively engaging with commissioners and other partners to deliver the 'Better Together' and Better Care Fund agendas through the Mid Notts. Joint working group

Performance management of the plan

Management of vacancies and locum/agency/bank staff usage

Monthly divisional performance management meetings in place with full executive engagement

Daily bed meeting to establish staffing requirements and minimise the use of ad-hoc staff

### **Sources of Assurance**: (The evidence that shows we are reasonably managing our risks and objectives are being delivered)

Delivery Engine resource in place

Monthly performance monitoring meetings with divisions and CCG / NHS England

2015/16 contract agreed with CCG on PbR basis

New nurse/admin bank process in place

Independent review of the Annual Plan undertaken in November 2014

External support appointed to conduct a review of 2015/16 plan and underlying financial position – Paul, please review and confirm if this is accurate

CIP target based on 4% of Opex July 2015 to March 2016 (£6.5m), which is in line with national average

#### **Assurance on Controls**: (Where we have tested/audited our controls/systems to ensure they are adequate and effective)

QIA process in place for CIPs

Benefits realisation of clinically led transformation programme, monitored through PMO

External review on the effectiveness of Trust cost control measures commissioned – action plan agreed and submitted to A&AC November 2014 and progress monitored through Finance Committee

Finance & Performance Managers aligned to divisions and taking a lead on all aspects of financial performance

Patient level costing implementation project team being recruited – Trust identified as 'Roadmap Partner' within Monitor's 'Improving the costing of NHS services' proposal – funding received within the 2014/15 Transformation Funding from the CCG

**Gaps in Control**: (Where are we failing to put controls/systems in place? Where are we failing in making them effective? Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed)

- C1 Impact of 'Better Together' QIPP on contract impacts on ability of Trust to strip out associated costs where there is a reduction in demand and income
- C2 Expenditure on certain categories remains above target e.g. agency / variable pay
- C3 Turnaround Plan in development

**Gaps in Assurance (Negative Evidence)** (Where are we failing to test/audit that our controls/systems, on which we place reliance, are effective. Please ensure that for each gap you provide additional information in the action and timescales section on how the gap will be closed.)

- A1 Acceptance by Monitor that the plan accounts for the key risks and evidences sufficient improvement
- A2 Mitigation of performance risks to plan
- A3 Requirement for reinforcing ownership of Service Lines, divisional and Trust level
- A4 CIP schemes of required value not yet agreed for 2015/16
- A5 Further work required to develop and embed the CIP pipeline process
- A6 On-going recruitment to Trust establishment (nursing)
- A7 Baker Tilly report identified areas for improvement

### **Action and Time Scales to close Gaps in Control and Assurance**

Gap Ref No.	Action to close gap	Timescale	Lead Owner	Update	Closed (Y/N)
C1	Trust divisional managers and corporate support are		Director of	Meetings taking place monthly	

	fully engaged with the joint meeting of CCG, SFG and CHP PMOs where the delivery and planning of QIPP and their impact at the respective organisations is closely monitored to help inform internal actions		Operations	DGMs involved in 2015/16 QIPP planning
C2	Procurement Category Manager concentrating on reduction of agency spend	Q2 2015/16	Director of SPCD	Baker Tilly action plan agreed and progress monitored through Finance Committee  Category Manager reviewing all agency
				contracts and future procurement options  Work nearing finalisation on single agency (Master Vendor) provider model
C2	Focus clearly in 2015/16 to deliver an improvement on current planned forecast deficit of £44.5m and associated loan requirements	Q3 2015/16	CFO / Turnaround Director	Short term action plan to be submitted to Monitor, suggested date 30/9/15. To be inclusive of externally supported financial baseline work, emerging Turnaround and CIP programme and budget reviews undertaken by CFO
C3	Turnaround Plan in development	Q3 2015/16	Turnaround Director	Discussions on-going with Monitor regarding options for plan development support
A1	Discussions with Monitor to provide assurance that the plan accounts for the key risks and evidences sufficient improvement		CFO	Regular telephone discussions with Monitor to review progress
	Phase 1 – short-term plan	Q2 2015/16		External support appointed to conduct a review of 2015/16 plan and underlying financial position. Short term action plan to be submitted to Monitor, suggested date 30/9/15. To be inclusive of externally supported financial baseline work, emerging Turnaround and CIP programme and budget reviews

	Phase 2 – long-term plan	Q3 2015/16		Long term plan to be developed with support from Monitor. Business case for turnaround support to be discussed with Monitor. Current date of submission is31/10/15.	
A2 & A3	Clear triangulation and mapping of 2015/16 contract risks to division and service line	Q2 2015/16	CFO	Finance & Performance Managers aligned to divisions Sanction Reporting and Forecasting at Divisional level in place from Month 3 Active recruitment to PLICS implementation posts	
A4 & A5	Weekly Turnaround Board meetings in place to identify 2015/16 and future opportunities		Turnaround and PMO Directors	CIP workstreams updates are a Turnaround Board standing agenda item	Υ
A6	Recruitment drive for substantive and bank staff		Director of HR	Continuing efforts both with the UK and across Europe	
A7	Implement recommendations / identified areas for improvement from Baker Tilly review	Nov 14	CFO	Recommendations agreed by the Executive Directors – paper presented to November A&AC and progress monitored through Finance Committee	