



Sherwood Forest Hospitals



NHS Foundation Trust

Estates Strategy 2015 to 2025

October 2015

Final Draft v2.3

Quality *for all*

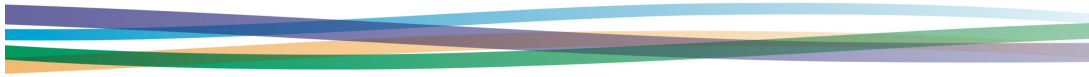


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1 Executive Summary

1.1 Introduction

This document sets out the development of an Estates Strategy for Sherwood Forest Hospitals NHS Foundation Trust (SFHFT). It provides an integrated approach to the estate, relative to proposed service models and supports SFHFT's ambition to consolidate its place as the secondary care provider of choice within mid-Nottinghamshire. When considering the local health needs and services to be delivered from our Hospitals, the Trust has ensured alignment to the strategies and needs of the wider community identified through the Better Together Transformational Programme (BTTP)

Established in 2001 as an NHS Trust, Sherwood Forest Hospitals became an NHS Foundation Trust in 2007 and currently benefits from working closely within the mid-Nottinghamshire health and social care community. A range of acute physical, community and mental health services are delivered from our sites, including services delivered from buildings either owned by, or leased to a number of third party occupiers.

The last 2 years have been particularly challenging for us, and we are working work closely with Monitor and our primary Clinical Commissioning Groups (NHS Mansfield & Ashfield CCG and NHS Newark & Sherwood CCG) to implement a robust recovery plan. We recognise the significant challenges we - and our local stakeholders - face, and the role that we play in helping shape the financial recovery and on-going sustainability of local services. Further, we recognise that our recent PFI investment, whilst providing first-class accommodation for the delivery of high quality care to our patients, is a significant cost pressure and it is crucial that we maximise utilisation of our high quality assets and reduce costs wherever possible - we must achieve a productive estate. To this end, our Estates Strategy proposes a “no new build” approach, where we will not further expand the occupied floor area of the Trust, but seek to make significant reductions in legacy estate.

1.2 Where Are We Now?

The Trust has invested heavily in the new build PFI accommodation that replaced much of the original King's Mill Hospital. Mansfield Community Hospital was also fully re-developed, and further investment was made to bring Newark General Hospital up to acceptable standards for inclusion in the PFI contract. However, we do still have significant retained estate at King's Mill Hospital, accommodating key services such as Theatres, our Critical Care Unit and our Emergency Care Centre, some of which is not ideally located, does not provide the highest quality experience and is in need of investment. Other parts of our retained estate are vacant or in ad-hoc use. Further, some Clinical support services accommodation, specifically Pharmacy ADU and CSSD are in poor condition and in need of replacement as a priority, and a number of clinical adjacencies are in need of improvement.

High-level performance indicators show that we occupy excess estate for the volume of clinical activity we complete, and also against the Trust's income. When compared against all Trusts, we occupy circa 19.2% too much estate by floor area. We have also calculated our performance against a group of 14 comparable acute trusts, all having a significant PFI development. Our overall performance is summarised in the table below:

KPI	Activity (FCE)/100 ^m ²	Income £10 /m ²	Occupancy Cost £/m ²	Risk Adjusted Backlog maintenance £/m ²
SFHFT	76	214	398	28
Top ⅓ (NHS)	99	327	297	15
PFI Peer Group (median)	85	258	299	18

Despite having made significant investment in our estate through our PFI scheme, we still retain legacy estate that lowers the overall performance of the Trust and causes us to incur excess costs. Our Risk Adjusted Backlog maintenance is adversely affected by the condition of the Pharmacy ADU & CSSD building, which is in poor condition and is critical to the delivery of clinical services, and hence has a high risk profile.

We recognise that the high quality estate we now operate from comes with a high cost, and there are significant cost reduction and investment decisions that need to be implemented to consolidate services, reduce our operating costs and ensure we achieve best value from the investments already made, and those that we are yet to make.

1.3 Where Do We Want To Be?

The local health and social care commissioning strategy, as articulated by the Better Together Transformational Programme (BTTP) shows how new models of care will reduce the overall demand for acute services locally, reduce the duration of acute admissions and require our Trust to make significant efficiency savings. This reflects a national trend, in part driven by the vision and goals set out by the NHS Five Year Forward View. Our Estate must contribute to those savings required locally and demonstrate a good return on the investments made in our Estate.

Our vision is to consistently deliver **Safe, personalised and efficient care** by prioritising **People, Partnerships** and **Productivity**. Our Estates Strategy plays an important part in achieving this vision, specifically contributing to the elements of;

- Continuously improving patient outcomes and experience
- Supporting the provision of care closer to home
- Improving access to services 7 days a week
- Making the best use of our resources and eliminating waste

Underpinning these priorities are the values and behaviours expressed in our **Quality for All** initiative, which recognises that cultural change is fundamental to sustained service improvement. Much of our estate is of the highest quality, and we must strive to ensure we bring all elements up to the required standard and release resources to enable quality improvements to be made elsewhere.

Our estates strategy has strong links with the business objectives and overall Strategic Plan of the Trust together with a number of underpinning strategies, and from these we have determined a number of key principles that underpin the options we have developed for shaping the future estate. We have used a set of Target Performance Indicators to drive the extent of those proposals, in full recognition of the dynamics associated with the medium-long term position of the Trust, including;

- A requirement to significantly improve our underlying financial position
- An expected downwards trajectory for overall clinical activity levels
- A reduction in associated income for clinical activities
- A required internal efficiency in bed occupancy and operating costs

A summary of the Target Performance Indicators is shown below, using the 2013/14 national dataset (all trusts) as a reference;

Performance Indicator	Top ½ NHS performance	Current Performance 2014/15	Target Performance by 2020-2021
Income £10/m ²	327	214	214*
Activity / 100m ²	99	76	83*
Asset Value £10/m ²	176	183	226
Total Backlog £/m ²	50	89	16
Critical Backlog £/m ²	12	14	0
Risk Adjusted BL £/m ²	15	28	2
Energy Costs £/m ²	245	308	259
Occupancy Cost £/m ²	297	398	415**

* Trust income and clinical activity reductions aligned to strategic plan. GIA reduces by 19.32% to 107,201m² but income also reduces significantly over the period offsetting gains made.

** Occupancy Costs are reduced by circa £12.6 million, and GIA reduces significantly, but remaining cost is in PFI assets where occupancy cost rates per m2 are proportionately higher.

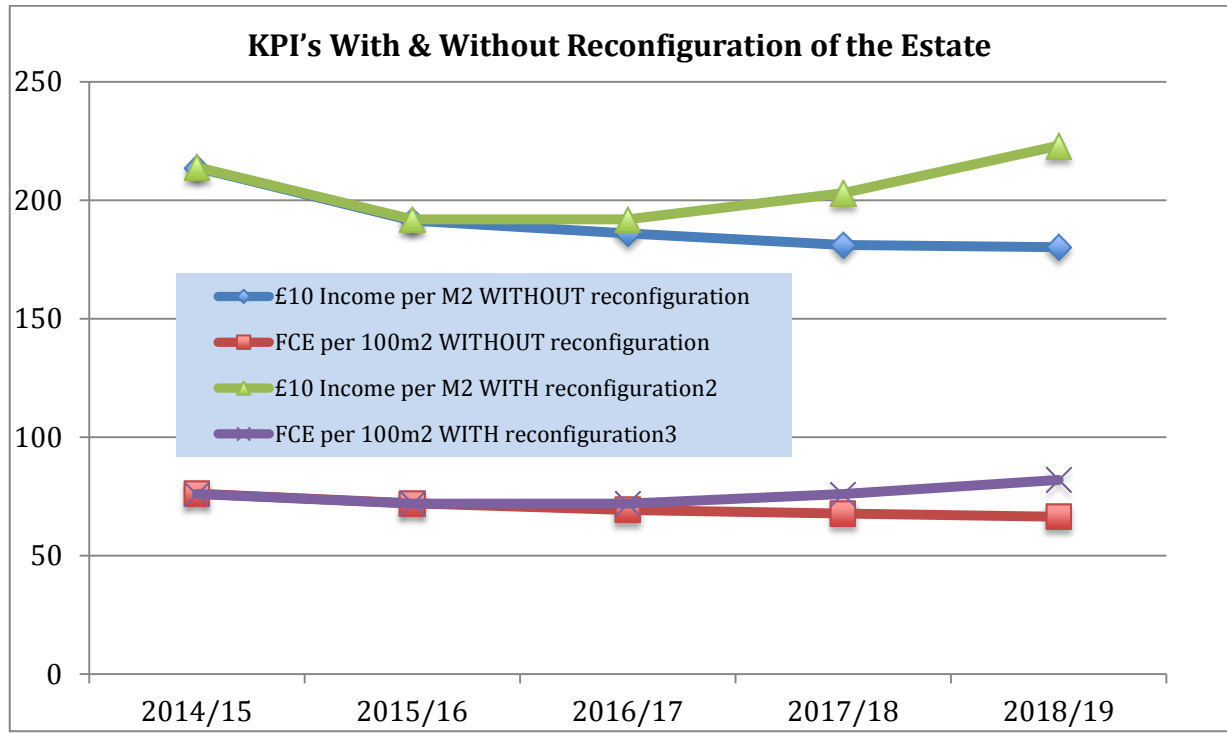
These KPI's may be represented in real terms, as shown below, using the planning timeframe and projections contained within the 2014/15 - 2018/19 Strategic Plan

Indicator	2014/15	2018/19	Change (%)
Income	£284.1m	£239.5m	-15.69%
Activity	101,165	88,256*	-14.62%
Beds	719	573	-25.48%
Gross Internal Area	132,881m ²	107,201m ²	-19.32%
Occupancy Cost	£52.94m	£44.59m	-15.8%
Critical Risk Backlog	£1.857m	Nil	-100%
Risk Adjusted Backlog	£3.767m	£221k	-94.1%
Energy Costs**	£4.09m	£3.28m	-18.9%

*estimated from data within the Strategic Plan 2014/15 to 2018/19

** based on present day unit costs - considerable volatility may be experienced in energy markets

The graph below shows how the key performance indicators of £10 of income per M² of floor area and FCEs per 100m² of floor area will change over the planning period, **with and without** reconfiguration of the estate, given that both income and activity are currently planned to decrease significantly.



From the above data, it can be seen that whilst the Trust currently has too much floor space in relation to its income and activity, the downwards trajectory of both income and activity will further compound the requirement to reduce estate significantly - in short, we must double our efforts to reduce floor area, compared to the status-quo activity / income scenario if we are to contain costs, improve quality, reduce risks and reduce future investment requirements. The trust will be left with significant stranded estate costs if income and activity reduce as expected, and steps are not taken to mitigate them urgently.

In recognition of the overall financial position of the Trust, our projected activity & income profile and the direction determined by the Better Together Transformational Programme, a set of key principles for reconfiguration of the estate to achieve the targets above have been identified, as included below;

- Pro-actively plan for the reduction of gross internal floor area to reduce operating cost, risks, investment needs and liabilities;
- Eliminate Critical Backlog Maintenance items through demolition, replacement or renewals;
- Re-utilise existing buildings where replacement of life-expired assets is required. Minimise new builds. Maximise demolition of life-expired estate;
- Maximise utilisation of PFI assets to achieve maximum return (productive estate principles);
- Support the provision of a technology led and enabled environment
- Establish a 'Patient Core', to maximise operational effectiveness and patient experience;
- Improve adjacencies and quality of Theatres, ITU and Imaging by re-provision;
- Re-designate areas of King's Treatment Centre to improve utilisation, but minimise disruption to current accommodation and cost of change;
- Relocate non-intensive services / low utilisation services from PFI areas;

- CSSD & Pharmacy ADU to be located in an existing building, - not a PFI asset but with suitable adjacencies;
- Improve quality and patient experience through the provision of high quality environments;
- Create capacity for the repatriation of services from Newark General Hospital and Mansfield Community Hospital, where appropriate; and
- Enable the use of retained estate capacity for repatriation or for others (cost reduction)

1.4 *How Do We Get There?*

We propose a series of planned changes to enable the trust to make significant reductions in its floor area and hence associated occupancy costs and backlog maintenance requirements. In summary, this this is achieved through;

- Transfer of Trust Admin functions from TB3 to the former SON accommodation and associated areas;
- Removal of TB3 from site;
- Consolidation of accommodation within the new PFI buildings;
- Transfer of Genito-Urinary Medicine to a community setting;
- Use the reconfiguration of pathology services to enable the relocation of CSSD and Pharmacy ADU;
- Transfer CCU, Imaging, MRI, Theatres and Catheter Lab to freed-up PFI accommodation;
- Transfer Renal Dialysis to PFI accommodation;
- Demolish vacated assets.

Phasing and decant diagrams are included at Appendix D (p64) and Gantt charts showing organisational dependencies are included at Appendix E (p67)

The total capital requirement by year is stated below.

Year	2015/16	2016/17	2017/18	2018/19	2019/20	Total
£m	£0.96m	£7.84m	£8.65m	£3.53m	£1.43m	£22.41m

Whilst the Trusts current Long-Term Financial Model (LTFM) indicates the majority of the identified capital expenditure commencing in the FY2019/20, there are serious implications to not commencing the identified capital programme sooner;

- The overall performance of the Trust will deteriorate, with an increasing mismatch between physical capacity and clinical activity;
- Potential revenue saving opportunities will be lost, with high quality accommodation mothballed and old estate continuing to be used;
- A growing mismatch between the need of redesigned clinical services and the estate needed to deliver those services, in terms of space, quality, location and operational effectiveness;
- Significant risks will continue due to life expired assets not being replaced, which could have serious operational, reputational or financial risks to the Trust (e.g CSSD, Pharmacy ADU, Theatres);
- There is a significant risk of the trust being left with stranded estates costs as a result of decreasing acute activity;
- Investment will be needed in facilities that are not considered to have an on-going useful life as part of the overall estates plan

1.5 Summary

The overall position of key drivers, their impacts and our identified priorities are summarised in the table below, together with data gaps where reasonable planning assumptions have had to be made at this stage.

<p>Drivers → → →</p> <ul style="list-style-type: none"> Affordability – Financial position Operational Effectiveness Under Utilisation of Built assets Investment needs for retained estate ‘Left shift’ of care to community settings PLACE scores Demographics of people we serve 7-day working Reduced LOS Reducing demand (A&E, NEL, OBDs, Referrals) Better Together Programme (BTTP) - £35m of savings in 5 years, then same again. Local and regional collaboration (e.g. Cancer, Pathology) Workforce Plans – reduction of c540 WTE Poor operational location / adjacencies 	<p>Impact</p> <ul style="list-style-type: none"> High premises costs Excess Bed capacity Excess Floor area (GIA) Excess Outpatient capacity Buildings to demolish / dispose of Need to replace critical / life expired assets Sub-optimal quality and patient experience
<p>Priorities</p> <ul style="list-style-type: none"> Pharmacy ADU Re-provision (on-site or elsewhere) CSSD re –provision (on-site or elsewhere) Theatre Re-provision Imaging and MRI relocation Create a ‘Patient Core’ in high quality assets Maximise utilisation of PFI assets for income generating activity Reduce floor area, commensurate with activity and income Longer term provision for ITU/ Catheter lab Histopathology re-provision Infrastructure renewals where required Re-use of PFI / estate by others to reduce cost 	<p>Data Gaps</p> <ul style="list-style-type: none"> Theatre activity planning to support re-provision Medical productivity mapping Endoscopy capacity plan Imaging capacity plan Longer term bed planning by specialty Agile working strategy and impact plan. Medical Records Strategy

2 Introduction & Overview

Key section points:

The Estates strategy plays an important part in delivering the Trust vision to consistently deliver safe, personalised and efficient care, by prioritising people, partnerships and productivity. We must deliver a productive estate that supports the delivery of high quality clinical services and releases resources for direct patient care. We operate in a challenging economic environment and have invested heavily in our PFI buildings in recent years, and we must now ensure we obtain maximum value from that investment.

We must consolidate our built assets to eliminate waste, improve access, improve patient experience and enable new ways of working for our teams. Locally, we must support the development of new clinical pathways, including the delivery of care closer to home and reducing length of stay. The Estates Strategy sits alongside other key strategies, with close dependencies and read-across.

2.1 Our Trust Vision

Our vision is to consistently deliver **Safe, Personalised and Efficient Care** by prioritising **People, Partnerships and Productivity**.

In prioritising **People**, we are committed to:

- Continuously improving patient outcomes and experience
- Being clinically-led and valuing mental and physical health equally
- Always involving patients, carers, staff and communities
- Promoting staff and public health and wellbeing

Working in **Partnership** is fundamental to our future, as we:

- Support the provision of care closer to home
- Develop clinical networks to sustain local services and facilitate transfers of care to specialist centres when required
- Make the most of our clinical and non-clinical support services
- Improve access to services 7 days a week

Improving **Productivity** is a vital part of our strategy, so we focus on

- Safely reducing the time patients spend in hospital
- Developing and retaining our workforce, reducing our reliance on temporary staff
- Making the best use of our resources and eliminating waste
- Getting it right the first time

Underpinning these priorities are the values and behaviours expressed in our **Quality for All** initiative, which recognises that cultural change is fundamental to sustained service improvement. Quality for All describes our shared commitment to the following values and behaviours:

- **Communicating** and **working together**
- **Aspiring** and **improving**
- **Respectful** and **caring**
- **Efficient** and **safe**

2.2 Estate Strategy Aims

To support the Trust vision, the Estates Strategy 2015 to 2025 sets out the keys drivers and rationale for developing the built environment from which we deliver our services. Our patients and teams are at the heart of all we do, we will continually strive to ensure we provide a safe, high quality environment for care that best meets their needs, and in the most cost effective manner. In developing this strategy, we aim to;

- Ensure we provide a **safe, personalised and effective** care environment for both inpatient and outpatient services;
- To **make best use of our resources and eliminate waste**, to enable more resources to be used for delivering direct patient care;
- Support the delivery of **high quality** clinical services, **7 days per week**, with **reduced lengths of stay**;
- To **promote the health, wellbeing and experience** of patients and staff through safe, healthy and inspiring buildings;
- Support the provision of a **technology led and enabled environment**;
- Support the overall delivery of the **Trust's Strategic Plan**, as a strong NHS Foundation Trust, for both clinical and corporate services;
- Ensure a **flexible, fit-for-purpose and sustainable estate** for the future delivery of clinical services;
- Support the development of **sustainable local services**, including care closer to home and, **access to specialist centres** when required;
- Improve the overall performance of our built assets, whilst **reducing risks and removing inefficiencies**;
- Ensure our investment decisions are based upon strong principles to **improve quality, improve access, reduce costs** and enhance **operational effectiveness**;
- Ensure **our plans are integrated with, and support the delivery of, other Trust strategies**, as part of a suite of documents.

2.3 Success Criteria

In determining the success criteria for the Estates Strategy a range of indicators have been considered, to provide a cohesive and overarching assessment in non-technical terms. These are;

- **A built environment that enhances care and quality** – providing facilities that enhance and promote the ability of clinical services to delivery the best possible outcomes and experiences for people using our services;
- **Optimised revenue expenditure on the built environment** – annual & lifecycle costs shown against agreed national benchmarks for quality and cost;
- **Deliver a 'Right-Sized' Estate** - ensure our assets match the clinical activity of the trust, to contribute to our overall efficiency and sustainability;
- **Maximise the benefits achieved from our PFI investment** - ensure we achieve high utilisation of our prime assets, and achieve value for money from the unitary charges we pay;
- **Optimal Capital Procurement** - delivering new developments and improvements to key time, quality and cost targets, measurable against national benchmarks;
- **Reduced Backlog Maintenance Requirements** – reduce reliance on our retained estate, improve the condition of our built environment, and reduce future liabilities;
- **Measurable improvement in Care Environment Quality Standards** – assessing our current environments against a set of core quality standards for the care environment (What does good look like?);

- **Continual improvement against Estates Performance Indicators** – verifiable improvements in key facet indicators (Space utilisation, functional suitability, environmental management, fire & statutory safety, adaptability);
- **Maximised receipts from any asset disposals** – innovative and commercially focused proposals for any surplus property;
- **Provide a flexible and adaptable built environment** – assets delivered in such a way that they are capable of supporting the future needs of the Trust, as a key provider within the local health & social care economy of mid-Nottinghamshire.

2.4 Expected Benefits

Through the implementation of the Estates Strategy we expect to achieve a range of tangible benefits for people who use our services and their carers, our staff, our commissioners and the wider health & social care community. We expect;

- Demonstrable improvements in quality and patient experience;
- The ability to target investments to achieve reduced risks, future liabilities and life-cycle costs;
- A reduction in backlog maintenance requirements and operational cost of our premises;
- A reduction in the floor area of estate requiring revenue and capital investment during the life of this strategy;
- A reduction in the frequency and severity of adverse incidents;
- Alignment with the expectations of our regulators (e.g. Monitor, CQC, HSE);
- Improved environmental performance (including carbon reduction);
- An Estate that better meets the current and future needs of the population we serve;
- Improved flexibility to respond to new service developments or minimise the impact of service or activity retractions;
- The ability to dispose of surplus or poorly performing assets and release capital for re-investment, driven by service needs.

3 Strategic Context: Embedding the Strategy

Key section points:

In line with many NHS providers we have faced significant challenges in recent years, including being placed in Special Measures by Monitor. The longer term plan for the NHS is set out in the 5-Year Forward view which sets out very challenging efficiency targets and makes the case for change for how we will deliver services. In addressing the challenges locally, we work as part of the Better Together Transformation Programme, which is seeking to close a forecast financial gap of £140million over the next 10 years.

Local plans include developing new models of care and pathways to reduce non-elective conditions, reduce length of stay in acute in-patient beds, reduce A& E attendances and enhance care closer to home. In summary, our like-for-like forecast activity and hence income will reduce. There is significant opportunity and requirement for the Estate to contribute to both the delivery of new models of care and the release of resources towards the efficiency targets.

3.1 *Our Trust*

Sherwood Forest Hospitals NHS Trust was established in 2001 when the King’s Mill Hospital, Newark General Hospital and the Ashfield and Mansfield District Community Hospitals came together under the re-organisation of NHS bodies. We were subsequently authorised as Foundation Trust in February 2007.

Patients enjoy state-of-the-art facilities thanks to our flagship £320m redevelopment scheme at King’s Mill Hospital, developed through the Private Finance Initiative (PFI) and with phases opening from 2008 through to 2011. We completed the site redevelopment in 2013, with demolition of a number of life expired buildings.

In recent years we have experienced severe financial challenges due in part to changes in the amount we are paid to deliver services, our staffing costs in delivering high quality, safe and effective care, and the costs of our estate and support services. A copy of our organisational SWOT is included at Appendix A. Further information on the Trust is available from the SFHFT website: <http://www.sfh-tr.nhs.uk>

3.2 *The National & Local Context*

We operate as part of a complex local and national framework with several key drivers taken into consideration that will impact on the future estate that we need. These include;

- The NHS Five Year Forward View.
- The Better Together Transformation Programme.
- The development of Local Estates Strategies.
- The regulatory frameworks (principally the CQC, Monitor & HSE).

Locally, The Better Together Transformation Programme (BTTP) brings together the NHS in Newark and Sherwood, Mansfield and Ashfield and Nottinghamshire County Council, ourselves and other partners to look at how we can join up health and social care services more effectively in the future. It is estimated that there could be a funding gap of £140 million in our area of Nottinghamshire alone, in ten years’ time.



In broad terms, the programme has the following objectives in terms of activity: -

- 15% reduction in A&E attendances
- 20% reduction in non-elective acute admissions
- 30% reduction in acute bed days
- 25% reduction in admissions to nursing and residential homes (not directly relevant to the Trust but indicates direction of travel)
- 10% reduction in secondary care elective referrals
- 20% reduction in paediatric admissions to hospital

As part of the Better Together Transformational Programme, an Estates and Commercial Strategy has been developed, reflecting the emerging changes to health & social care locally, and to provide the strategic framework and plan for development of the estate across the locality. Our own Estates Strategy builds upon the recommendations of that document, in recognition of our collaborative approach with Commissioners and stakeholders. The key findings of the BTTP strategy are;

- Care closer to home will lead to reduced demand for acute services;
- Providers will need to reduce overall acute bed capacity;
- Local service provision and de-centralisation of elective care will change how community assets are used;
- Primary care provision will need to be increased and improved;
- Utilisation of all premises will need to be improved, and seek re-use of some estate;
- The estate is expected to form a significant contribution to the overall saving target of £140m over the next ten years.

4 Developing Our Strategy

Key section points:

The Estates strategy is developed in accordance with the process described by the Department of Health, modified to better meet the needs of a Foundation Trust and Monitor. It asks three key questions; Where are we now? Where do we want to be? How do we get there?

There is close alignment with the principal strategies of the Trust. The strategy is forward looking, based on the commissioning intent, national policy and the emerging direction for health and social care locally. An iterative process is used to ensure alignment, and where required data or plans will be reviewed to ensure they remain current and relevant. An estates strategy designed to be 'best fit' just for current services, soon goes out of date.

4.1 *The Estates Strategy Development Process*

This Estates Strategy has been developed in accordance with the guidance and processes described in the Department of Health's document "Developing an Estates Strategy", modified to better meet the requirements of Monitor and commercial requirements. The process asks 3 principal questions in relation to the Trusts estate, set in the context of the Trusts objectives and service strategy;

- Where are we now?
- Where do we want to be?
- How do we get there?

4.2 *The Three Key Questions*

Where are we now? This initial stage is aimed at developing a comprehensive understanding of how well the current estate supports the delivery of current services, using Estates Appraisal methods. For example;

- What are the key metrics of the current Estate?
- How well (or otherwise) is the Estates performing or managed?
- What has been achieved by recent investments?
- What are the known risks and issues with the Estate?
- What are the Quality indicators saying?
- Describe the context of the current Estate
- How does the current estate limit or enhance the delivery of clinical services?

Where do we want to be? This stage includes a detailed review of the known and anticipated service plans changes, with the aim of developing a clear understanding of current operational issues, factors likely to drive change and investment in the Estate and assess the potential for service expansion or contraction in terms of Estates needs. It also takes into account the Trust's overall Service Delivery Strategy, Financial position and Commissioners intentions. Reference is taken from relevant strategies, to ensure strong alignment and inter-operability and to avoid duplication, and is based upon the same key trajectories for organisational performance. **It assumes an awareness of these supporting documents** including;

- Trust Strategic Plan
- Clinical Strategy

- Financial Strategy
- Workforce Strategy
- Organisational Development Strategy
- IM&T Plan
- Annual Plan
- Better Together Transformational Programme - Estates & Commercial Strategy
- Travel Plan

Through dialogue and engagement with key stakeholders, it has been possible to better understand the limitations posed by the current estate configuration and condition with the aim of developing potential solutions for improvement. Some of the underpinning strategies, aimed at setting the future direction of clinical services, are in the early stages of development and as part of an iterative process these will be re-visited and checked for alignment.

The output from this stage is a schedule of key strategic aims and developments for the Trust, focused on meeting the aims and objectives set out earlier. There should also be strong correlation to the Trusts vision and values, its priorities and a direct correlation to addressing the areas identified as requiring improvement in the initial assessment of the current estate.

How do we get there? This final stage in the strategy development process takes the information, data and output from the previous stages to develop key strategic themes and deliverables, which includes the capital investment requirements for a rolling 5-year period.

4.3 *Triangulation and Iteration: Keeping it aligned*

At each stage, reference is made to the supporting strategies and plans of the Trust, to ensure we align the outcomes for maximum benefit. The Estates Strategy is designed to fit as part of a suite of documents, with strong read across and avoiding duplication. An example of this would be ensuring the identified accommodation needs for a particular clinical team align with the workforce plan, are affordable within the financial plan, are underpinned by appropriate service lines that support the identified priorities of the Trust. Where full alignment is not achieved, iterations of the plan need to be undertaken to achieve the optimum 'fit'

4.4 *Review Process*

Throughout the development of the Estates Strategy, we review the position of reference data, the targets we develop and also 'sense check' the emerging options for reconfiguration to ensure they are prudent, operationally sound and based upon firm foundations. It is essential that such key proposals are also discussed with senior colleagues and stakeholders, ensuring a shared understanding of the drivers, priorities and rationale behind them.

Where provisional data or information is used as the basis of our plans for the estate, these are noted **and will be revisited as required** when new data becomes available.

5 Where are we now?

Key section points:

The trust operates from 3 sites with a total Gross Internal Floor Area of 132,881m². The PFI investment of £320 million has provided first-class facilities at Kings Mill Hospital and Mansfield Community Hospital, but significant retained estate means that the Trust has approximately 20% excess floor area in relation to its income and activity profiles. The retained estate also means occupancy costs backlog maintenance indicators are similarly high. Benchmarking has been carried out against All NHS Organisations, Medium Acute Trusts and a PFI peer group. The Trust performs well in PLACE assessments, looking at patient experience of FM services, food, cleanliness and the environment

Due to the forecast reductions in activity and income over the coming years, performance indicators will deteriorate significantly if action is not taken. Excess estate would rise to 34% without reconfiguration. Without investment in Backlog maintenance, assets will deteriorate further, including several key assets that will quickly develop serious risk issues.

5.1 *Our Existing Estate*

We presently operate from three hospital sites; King's Mill Hospital, Newark General Hospital and Mansfield Community Hospital. We have invested considerably in the estate in recent years, particularly at King's Mill Hospital where some 80,000m² of new hospital accommodation was built under a PFI contract, which runs from 2005 to 2043. The total investment for the Mansfield Acute Services (MAS) PFI scheme was £320m, including investment at all 3 hospitals. The Trust also provides a limited range of outpatient services from Ashfield Health Village, which is outside the scope of this strategy.

The PFI investment was transformational for our organisation, with the wholesale replacement of life expired, poor quality assets that were simply unsustainable and not capable of improvement. Whilst we are currently challenged by the revenue implications of the new development, we must not lose sight of the huge quality gains that have been achieved and the costs and disruption that would have been incurred in any piecemeal site redevelopment.

A significant contractual dispute with the PFI contractor curtailed plans for further redevelopment of the retained estate. In light of the mix of new build and retained estate we currently have mixed performance across a range of indicators, suggestive of the need to rationalise and resolve legacy issues.

5.2 *King's Mill Hospital*

The new build assets house all of our inpatient accommodation at King's Mill Hospital, most outpatients' clinics (in the King's Treatment Centre) and dedicated facilities for women and children, and were completed in 2013. King's Mill Hospital is by far the largest and most intensely used of our three hospitals, with the first phases of the new development opening in 2007. The hospital provides medical, surgical, paediatric, obstetric and gynaecological services, with a total of 650 inpatient beds, a diagnostic and treatment centre, an emergency care centre, a critical care unit, a neonatal intensive care unit and a full range of diagnostic and support services

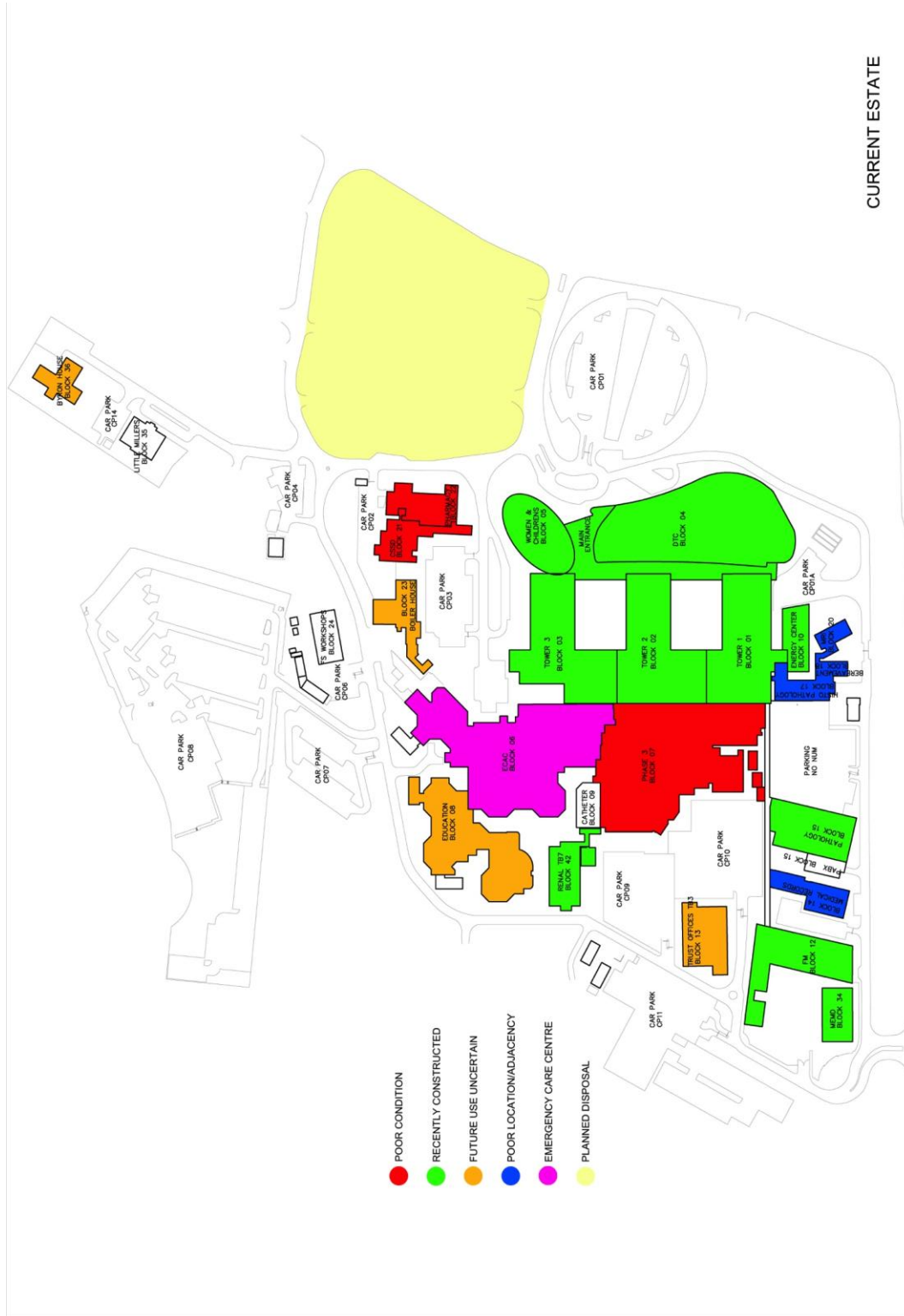
King's Mill Hospital also has approximately 43,503m² of retained estate which includes an acute core housing imaging and theatres within buildings that have been built in a piecemeal fashion from the 1940s to early 2000s, and an Accident and Emergency Department, with Emergency Assessment

Centre provided in retained 1980s accommodation. Most support services are provided across this retained estate. Despite the recent PFI investment, some key functions, notably theatres, imaging, Pharmacy ADU and CSSD are housed in accommodation that is no longer considered fit for purpose.

An overview of the King’s Mill Hospital site is shown overleaf, together with high-level issues to be addressed by the Estates Strategy. The current configuration of the King’s Mill site may be represented as shown below;

Level	Tower 1		Tower 2		Tower 3					
5	Ward 51	Ward 52	Ward 53	Ward 54	GUM	GUM				
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46				
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36				
2	Ward 21	Ward 22	Ward 23	Ward 24	Ward 25	Ward 26	King’s Mill Treatment Centre (KTC)			TB3
1	Ward 11	Ward 12	Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients	Acute Core Phase 3	Retained Estate Former SON Wards 1,2,3 (vacant)	TB3
Ground	Day Case Unit	Day Case Unit	Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Outpatients	Theatres, Imaging / X-Ray, Catheter Lab & CCU Ward	AEU A&B	TB3

Current Configuration of the King’s Mill Hospital site



CURRENT ESTATE

5.3 Newark Hospital

Newark Hospital is some 24 miles from King's Mill Hospital, with two in-patient wards, outpatient clinics, day case theatres and diagnostic & imaging facilities. The hospital occupies a site of 2.3 hectares and has a gross internal area of 14,000m², predominantly built between 1930 and 2002. Investment has been made recently, to bring elements up to EstateCode Condition B, to enable inclusion in the PFI service contract.

Newark Hospital provides a comprehensive range of treatments on site, including an extensive range of consultant-led outpatient services, day-case procedures, diagnostic and therapy services, endoscopy, pre-operative assessment, a Minor Injuries Unit/Urgent Care Centre and a medical ward. Also included is the Fernwood Community Unit which provides recuperation for elderly or frail people and the Bramley Children's Unit, providing dedicated outpatient services for children. The hospital receives full back-up from the teams at King's Mill and the services are wholly compatible. Physiotherapy services are currently located in Byron House on the Newark Hospital site, in space rented from Nottinghamshire Healthcare NHS Foundation Trust.

A full review of services to be delivered from Newark Hospital was completed in 2013, resulting in a strategic direction being published. A block plan of the site is included at Appendix B

5.4 Mansfield Community Hospital

Mansfield Community Hospital lies 1.7 miles from King's Mill Hospital, has a footprint of 1.5 hectares and a gross internal area of 14,759m². It has two inpatient wards used by the Trust, and outpatient clinic facilities. The site was completely redeveloped as part of the PFI contract, and a cost recharge mechanism is in place, with SFHFT holding the Project Agreement on behalf of NHS Property Services, being the head tenant and recharging respective organisation for use of facilities accordingly.

Mansfield Community Hospital provides 48 geriatric and ortho-geriatric rehabilitation beds, and short term and respite care for people with chronic neurological conditions (16 beds). The Sherwood Rehabilitation Unit, a specialist multidisciplinary rehabilitation team, based at Mansfield Community Hospital. It provides step-down care for patients leaving King's Mill Hospital. A block plan is included at Appendix B.

5.5 Estate Returns Information Collection (ERIC) Data

Based upon the Trusts 2014/15 ERIC data return, the following high-level metrics are produced. This data is further used to enable performance against the national indicator dataset and also against comparable or particularly relevant Trusts.

Parameter	King's Mill Hospital	Newark Hospital	Mansfield Community Hospital	Total
Gross Area	118,601m ²	14,280m ²	NHSPS Site	132,881m ²
Net book Value	£207m	£12.9m	NHSPS site	£219.9m
Occupied Beds	636	35	48	719 beds
Critical Backlog Maintenance*	£1.546m	£311k	Nil	£1.857m
Low / Moderate Backlog Maintenance*	£8.626m	£1.038m	Nil	£9.664m
Risk Adjusted Backlog Maintenance*	£3.384m	£382k	Nil	£3.769m

* note: Current data is not fully compliant with DH guidelines, and is currently being re-assessed

5.6 Physical Condition & Backlog Maintenance

The backlog maintenance position of the Trust is stated taking the provision of 'Schedule 38' (described in more detail in section 5.7) into account, and is shown below. Whilst this shows the financial exposure of the Trust, it does not fully represent the physical condition and operational risk to the Trust. In accordance with Department of Health Backlog Maintenance methodologies, **the costs shown do not include fees, VAT or PFI provider margins**, which have the potential to increase out-turn costs by approximately 40%

Ref.	Backlog Risk	King's Mill	Newark	Total
A	High	£286,776	£62,647	£349,423
B	Significant	£1,259,527	£248,860	£1,508,387
C	Moderate	£4,490,945	£701,830	£5,192,775
D	Low	£4,135,522	£726,556	£4,862,078
E	Critical (A+B)	£1,546,302	£311,507	£1,857,809
F	Total Backlog (A+B+C+D)	£10,172,769	£1,739,893	£11,912,663
G	Risk Adjusted*	£3,384,309	£382,926	£3,767,236

*See Risk Adjusted Backlog narrative at 6.7 below

5.7 Risk Adjusted Backlog Maintenance

The Risk Adjusted Backlog (RAB) Maintenance figure represents the figure that the Trust should have provision to address within any one financial year, on the basis that High and Significant items are those deemed to be at risk of imminent failure, and having significant service impact.

RAB is calculated by adding together High and Significant Risk maintenance items (together known as Critical Backlog) with the annual portion of Low and Moderate Risk items taking the anticipated remaining life of each element into account. Once a trust has addressed the Critical elements of backlog maintenance in Year 1 of any plan, the Risk Adjusted figure rapidly falls to become an annual investment requirement, notwithstanding further items may increase in terms of risk profile, and new items may be added to the Backlog Maintenance register.

Due to the provisions of Schedule 38 of the PFI agreement, an element of the Unitary Charge Payment (some £400,000 per annum) is made to include elements of the retained estate with an individual value not exceeding £1,300. The effect of this is to transfer the financial risk of failure of a very wide range of individual elements falling within the Low and Moderate backlog maintenance categories from the Trust to ProjectCo, thus producing a lower financial status. Advice has been received with regard to the reporting of Backlog figures, which will lead to a revised figure of actual condition rather than financial exposure being assessed and reported.

5.8 Environmental Performance

The Trust remains committed to reducing its impact on the environment and continually seeks opportunities to improve health, conserve energy and reduce carbon emissions. All trusts across the NHS are expected to reduce their estate running costs and carbon emissions and Sherwood Forest Hospitals is committed to reducing its impact on the environment and demonstrating good corporate citizenship by reducing carbon dioxide emissions to 80% below 2007 levels by 2050.

The new King's Mill Hospital facilities provide energy efficient accommodation; the challenge to be met is improving energy efficiency in the retained estate and at Newark Hospital. This gives the Trust the opportunity to develop its sustainability, environmental and climate change strategies. As part of the Estates strategy, and to meet the challenges of climate change, the Trust will refine a number of its objectives and activity streams to further improve environmental performance and reduce costs, including:

- Proactive management of energy, utilities and waste
- Design of upgrades and new works to incorporate low energy technologies
- Effective working with contract partners and other stakeholders
- Driving value for money through dynamic procurement of utilities
- Strong governance and communication
- Pioneering geothermal technologies
- Exploring options for combined heat and power systems at King's Mill and Newark hospitals
- A robust approach to carbon management.

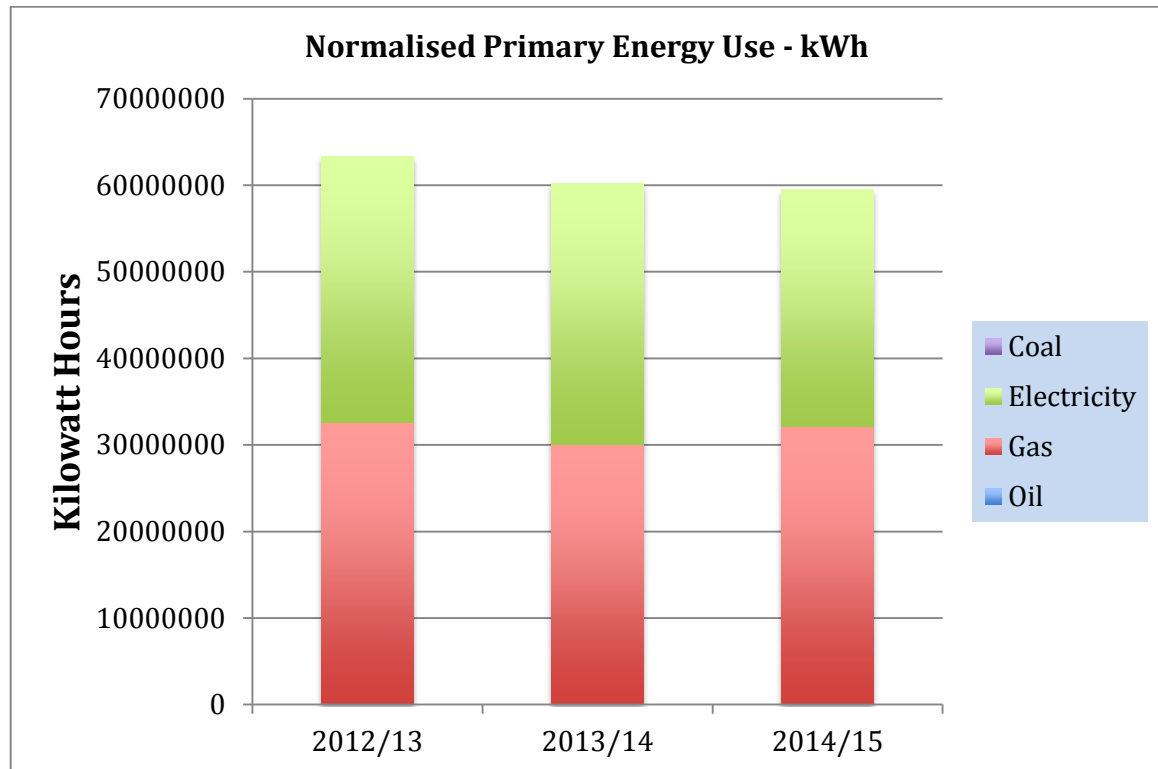
The objectives are part of the latest draft of the Trust's carbon reduction management plan (CRMP) and sustainable development management plan (SDMP). The Trust will demonstrate its commitment to sustainability in 2015 by applying for the Good Corporate Citizen (GCC) and Carbon Saver accreditations.



In achieving these standards the Trust will gain recognition for its activities to support sustainability both within the organisation and outside in the community.

NHS carbon footprint

As a member of the Government’s Carbon Reduction Commitment (CRC) Energy Efficiency Scheme, the Trust is required to report its emissions annually to the Department of Energy and Climate Change. The Trust’s emissions for 2014/2015 were 23,842 tCO₂ (tonnes of equivalent carbon emissions). This was an increase on the previous year, demonstrating the need to engage staff as part of a wider effort to improve energy efficiency across the Trust.



* Data normalised for both activity (FCEs) and Hospital Degree Days (18.5°C)

Gas, oil, coal and electricity Consumption and costs

Resource		2012/13	2013/14	2014/15
Gas	Use (kWh)	32,475,310	30,006,803	32,075,544
	Emissions(tCO ₂ e)	6,636.33	6,131.89	6,554.64
Oil	Use (kWh)	126,731	65,070	77,731
	Emissions(tCO ₂ e)	40.41	20.75	24.78
Electricity	Use (kWh)	30,683,281	30,105,865	27,360,897
	Emissions(tCO ₂ e)	175,252.66	171,954.65	156,276.31
Total Energy Used (kWh)		63,285,322	60,177,738	59,514,171
Total emissions tCO ₂ e		181,929	178,107	162,855
Total Energy Spend £m		£3.266m	£3.542m	£3.697m

* Data normalised for both activity (FCEs) and Hospital Degree Days (18.5°C)

Water Consumption & Cost

Water		2012/13	2013/14	2014/15
Mains	Volume (M ³)	143,638	129,275	145,608
	Emissions (tCO ₂ e)	131	118	133
Water & Sewage Spend		£326,000	£334,597	£290,419

The Trust spent £3,697,048 on energy in 2014/15, which is a four per cent increase on energy spend from the previous year, and when normalised for weather factors is due primarily to changes in energy costs, but also the balance of in-house and external energy sources.

Initiatives are gathering pace to address the increase in emissions across the estate, through an awareness campaign and trials of LED lighting and improved controls to reduce energy use.

An awareness campaign to be rolled out in summer 2015 follows the first road show for NHS Sustainability Day. It embraces the suggestions of attendees at that event, and good practice available from the NHS sustainable development unit.

Waste

The waste produced by the Trust has risen slightly in comparison to the previous year, however significant efforts have been made to implement a pro-active audit programme for hazardous waste, to reduce the amount of waste that needs high temperature disposal. This system went live in March 2015 and will deliver significant carbon savings over future years.

A significant programme of recycling has also been introduced, with cardboard packaging separated at source and compacted on site, vastly reducing traditional 'landfill' quantities. Other local waste

sources are being assessed with a local supplier to be disposed as 'co-mingled' waste for rollout later in 2015. If successful, this will result in a significantly increased rate of recycling with minimal waste going for landfill.

Waste		2012/13	2013/14	2014/15
Recycling	(tonnes)	0	0	0
	tCO ₂ e	0	0	0
Re-use	(tonnes)	0	0	0
	tCO ₂ e	0	0	0
Compost	(tonnes)	0	0	0
	tCO ₂ e	0	0	0
WEEE	(tonnes)	5.5	0	0
	tCO ₂ e	0.1155	0	0
High Temp recovery	(tonnes)	0	0	0
	tCO ₂ e	0	0	0
High Temp disposal	(tonnes)	542.5	572	584
	tCO ₂ e	119.35	125.84	128.50
Non-burn disposal	(tonnes)	0	0	0
	tCO ₂ e	0	0	0
Landfill	(tonnes)	480	634.42	634.28
	tCO ₂ e	117.3205	155.0635	155.03
Total Waste (tonnes)		1028	1206.42	1218.28
% Recycled or Re-used		0	0	0
Total Waste tCO ₂ e		128.8285	167.0755	283.53

5.9 Our PLACE Assessment

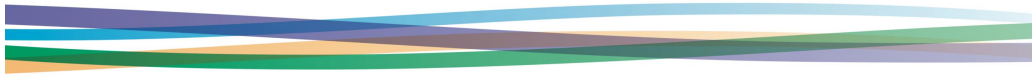
April 2013 saw the introduction of PLACE, (Patient Led Assessment of the Care Environment) which is the new system for assessing the quality of the patient environment, replacing the old Patient Environment Action Team (PEAT) inspections. The assessments apply to hospitals, hospices and day treatment centres providing NHS funded care.

Good environments for healthcare matter. Every NHS patient should be cared for with compassion and dignity in a clean, safe environment. Where standards fall short, they should be able to draw it to the attention of managers and hold the service to account. PLACE assessments provide motivation for improvement by providing a clear message, directly from patients, about how the environment or services might be enhanced.

The assessments see local people go into hospitals as part of teams to assess how the environment supports patient's privacy and dignity, food, cleanliness and general building maintenance. It focuses entirely on the care environment and does not cover clinical care provision or how well staff are doing their job.

The assessments take place every year, and results reported publicly to help drive improvements in the care environment. The results will show how hospitals are performing nationally and locally, against others in their peer group.

The most recent inspection of our services for which narrative feedback is available was completed in May 2014, and was highly positive in respect of cleanliness, environment, food quality, maintenance, accessibility and overall appearance. There were some minor comments for improvement, such as seating, way-finding and bins in limited areas. Concerns were expressed about the condition of the old link corridor at King's Mill Hospital



In summary, the Lead Assessor concluded in their report;

“Excellent hospital in every field, staff cannot do enough, patients very satisfied, all treated with respect and dignity. Food service very good. I am very impressed. This is a modern building with very good standards of cleanliness, is well maintained and where patients are treated with dignity and respect and where the food service is generally very good. Caring staff who went that extra mile. Food service excellent with good variety. Patients spoken to were very happy. Hospital very clean and tidy “

2015 PLACE Results.

The 2015 PLACE results show a high standard is still being achieved across a range of indicators, based on patient experience, with the Trust exceeding national scores in all but one domain, Dementia, which is a new and emerging standard not fully inspected.

Site	Cleanliness	Food & Food Service	Privacy, Dignity & Wellbeing	Condition, Appearance and Maint.	Dementia	Avg
King’s Mill Hospital	99.78%	90.20%	88.69%	96.54%	73.29%	89.70%
Newark Hospital	99.84%	95.79%	92.20%	93.43%	72.38%	90.73%
Mansfield Community Hospital	100%	97.43%	87.19%	93.13%	69.66%	89.48%
Trust Averages	99.87%	94.47%	89.36%	94.37%	71.78%	
National Averages	97.6%	88.30%	86.00%	90.10%	74.50%	

5.10 Updating Our Estates Information

We have made significant progress in updating and refining our Estates information, working with our PFI provider to ensure we collect data in the appropriate format and to agreed standards and definitions. We acknowledge we need to complete further work on several aspects of our 7-facet information, and have now established our use of the MiCad system, as the leading NHS FM asset management tool to help us improve our data collection. We are planning data collection for Functional Suitability, Space Utilisation and Energy Performance at individual asset level, to supplement the data we already hold from in legacy form.

5.11 High Level Key Performance Indicators

High-level performance indicators show that we occupy excess estate for the volume of clinical activity we complete, and also against the Trust’s income. When compared against all Trusts, we occupy circa 19.2% too much estate by floor area. Our overall performance is summarised in the table below:

KPI	Activity (FCE)/100m ²	Income £10 /m ²	Occupancy Cost £/m ²	Risk Adjusted Backlog maintenance £/m ²
SFHFT	76	214	398	28
Top ⅓ (NHS)	99	327	297	15
PFI Peer Group (median)	85	258	299	18

Despite having made significant investment in our estate through our PFI scheme, we still retain legacy estate that lowers the overall performance of the Trust and causes us to incur excess costs. Our Risk Adjusted Backlog maintenance is adversely affected by the condition of the Pharmacy ADU & CSSD building, which is in poor condition and is critical to the delivery of clinical services, and hence has a high risk profile.

We have also calculated our performance against a group of 14 comparable acute trusts, all having a significant PFI development. The criteria for the comparator group is; Acute trust, with a PFI development in excess of £200 million, completed by 2014.

Trust	Activity per 100m ²	Income £10 per M ²	Occupancy Cost per M ²	Risk Adjusted Maintenance per M ²
BARKING, HAVERING AND REDBRIDGE UNIVERSITY HOSPITALS NHS TRUST	111	338	347	17
BARTS HEALTH NHS TRUST	51	239	273	118
CENTRAL MANCHESTER UNIVERSITY HOSPITALS NHS FOUNDATION TRUST	64	269	361	38
DERBY HOSPITALS NHS FOUNDATION TRUST	102	264	228	1
LEEDS TEACHING HOSPITALS NHS TRUST	43	199	217	51
MAIDSTONE AND TUNBRIDGE WELLS NHS TRUST	85	291	364	110
MID YORKSHIRE HOSPITALS NHS TRUST	100	241	299	15
PETERBOROUGH AND STAMFORD HOSPITALS NHS FOUNDATION TRUST	98	226	486	2
PORTSMOUTH HOSPITALS NHS TRUST	101	296	286	5
SHERWOOD FOREST HOSPITALS NHS FOUNDATION TRUST	76	214	398	28
ST HELENS AND KNOWSLEY TEACHING HOSPITALS NHS TRUST	94	224	212	6
THE NEWCASTLE UPON TYNE HOSPITALS NHS FOUNDATION TRUST	66	258	292	60
UNIVERSITY COLLEGE LONDON NHS FOUNDATION TRUST	82	439	567	18
UNIVERSITY HOSPITAL BIRMINGHAM NHS FOUNDATION TRUST	35	211	168	29
UNIVERSITY HOSPITALS COVENTRY AND WARWICKSHIRE NHS TRUST	95	294	434	10
Averages	80	267	329	34
Medians	85	258	299	18

The high level performance indicators for our Trust, as shown against the DH national data set are shown below (Cluster: All Trusts), together with radar charts and narrative upon each. All references are made against the top performing third of NHS Trusts (upper 33%)

**SHERWOOD FOREST HOSPITALS NHS FOUNDATION TRUST - 2014/15 Trust data
against 2013/2014 National position**

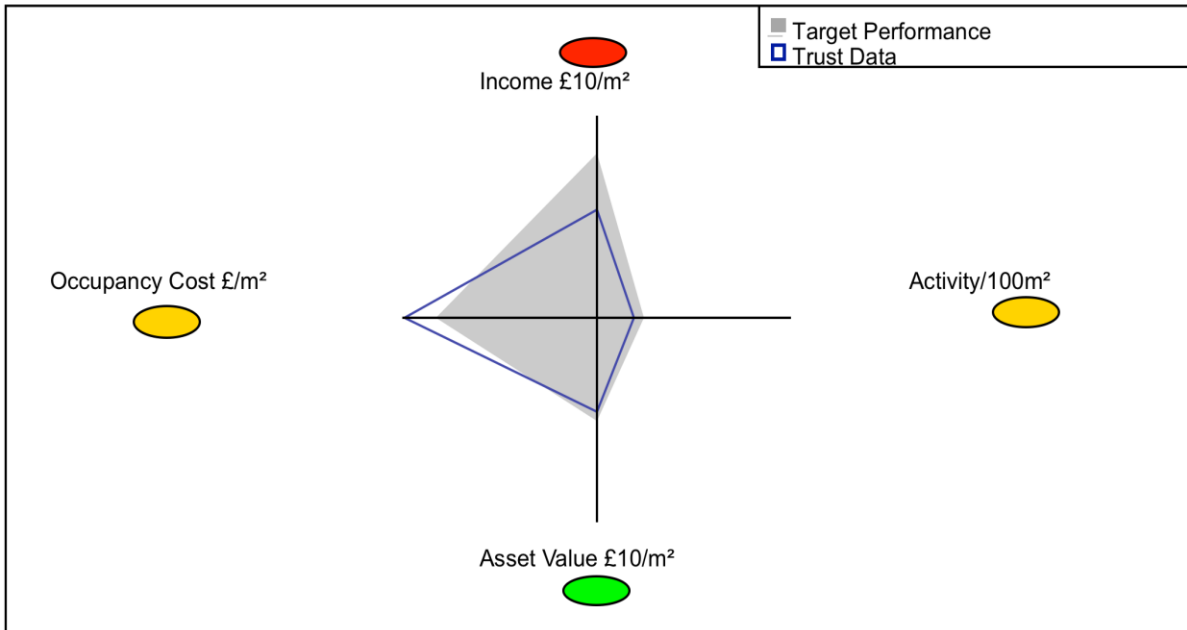
		Grouping PI (Percentile Bands)		
PI SUMMARY	Trust PI	33%	34%	33%
Space Efficiency				
Income £10/m ²	214	265	266 and 326	327
Activity/100m ²	76	46	47 and 98	99
Asset Value £10/m ²	183	135	136 and 176	177
Occupancy Cost £/m ²	398	263	264 and 331	332
Asset Productivity				
Asset Value £10/m ²	183	135	136 and 176	177
Capital Charges £/m ²	55	95	96 and 128	129
Total Backlog £/m ²	90	50	51 and 164	165
Premises Costs £/10m ²	1389	1022	1023 and 1409	1410
Asset Deployment				
Land £/m ²	131	161	162 and 297	298
Building £10/m ²	159	98	99 and 128	129
Equipment £/m ²	105	107	108 and 196	197
Capital Charges £/m ²	55	95	96 and 128	129
Estate Quality				
Asset Value £10/m ²	183	135	136 and 176	177
Depreciation £/m ²	55	66	67 and 94	95
Critical Backlog £/m ²	14	12	13 and 48	49
Risk Adjusted Backlog £/10m ²	28	15	16 and 56	57
Cost of Occupancy				
Premises Costs £/10m ²	1389	1022	1023 and 1409	1410
Energy/Utility £/10m ²	308	245	246 and 312	313
Maintenance Costs £/10m ²	349	250	251 and 345	346
Capital Charges £/m ²	55	95	96 and 128	129

**Groupings:
All Trusts**

The 'all trusts' grouping is used due to the multi-site nature of the Trust, delivering clinical activity including Newark Hospital and Mansfield Community Hospital. Data has been produced using the 'medium acute' grouping, which is included at Appendix C, which has also been referenced in reaching conclusions for future development and performance trajectories.

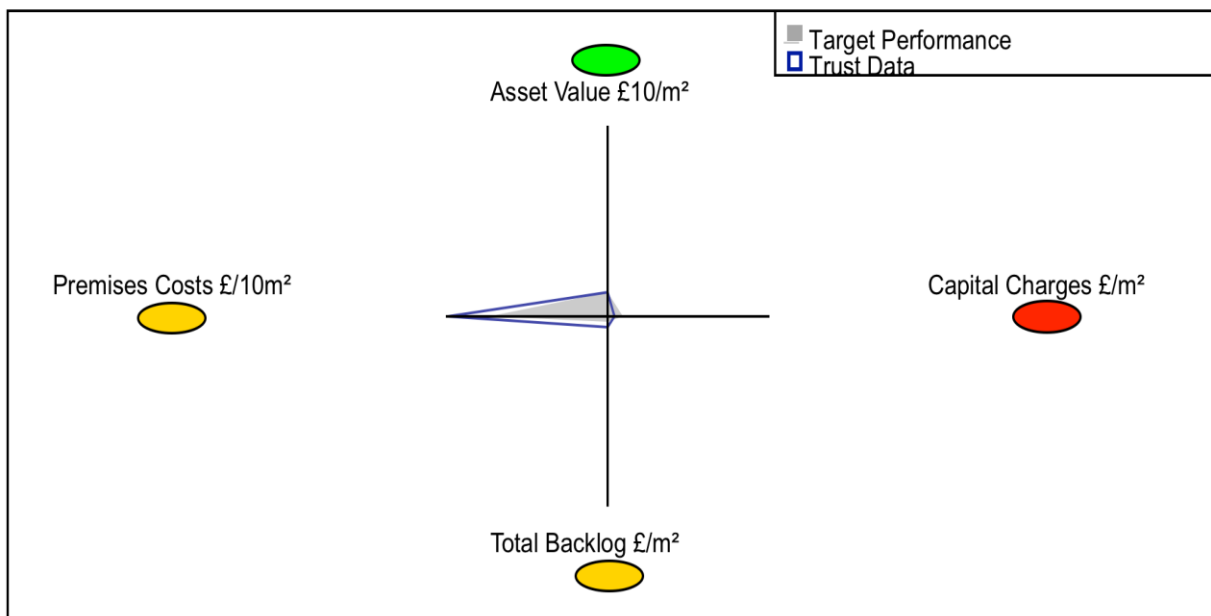


Space Efficiency



Space Efficiency: The Income per M² indicator shows that the trust occupies significantly too much floor area for the income it receives. The Trust occupies too much floor area for the clinical activity it completes (FCEs). Asset value per M² is high, as would be expected with such significant new build assets and investment. The occupancy cost is high, but indicates a very good quality level.

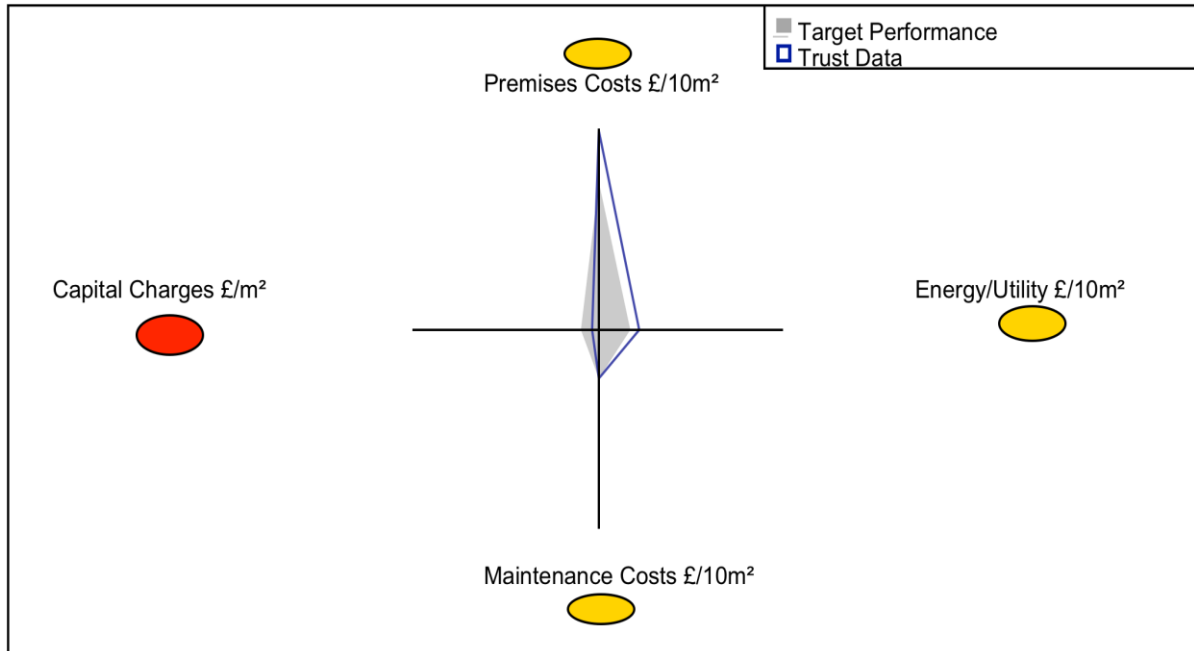
Asset Productivity



Asset Productivity: Asset value per M² is high, as would be expected with such significant new build assets and investment. Capital charges are shown as very low, due to the accounting treatment of the PFI assets and the unitary charge including capital elements (which forces the premises costs up also). Total backlog is relatively low, but not in the lowest third of trusts, reflecting the significant PFI investment, but also that the Trust has significant retained estate. Premises costs are high, but indicate a high quality of provision.

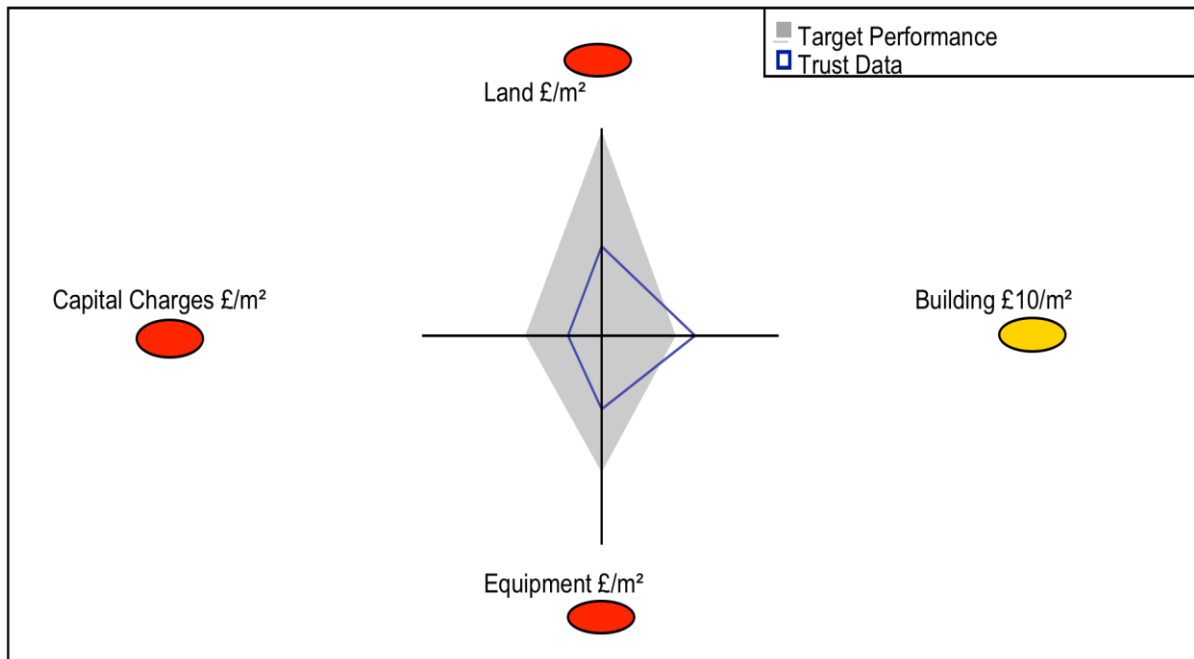


Cost of Occupancy



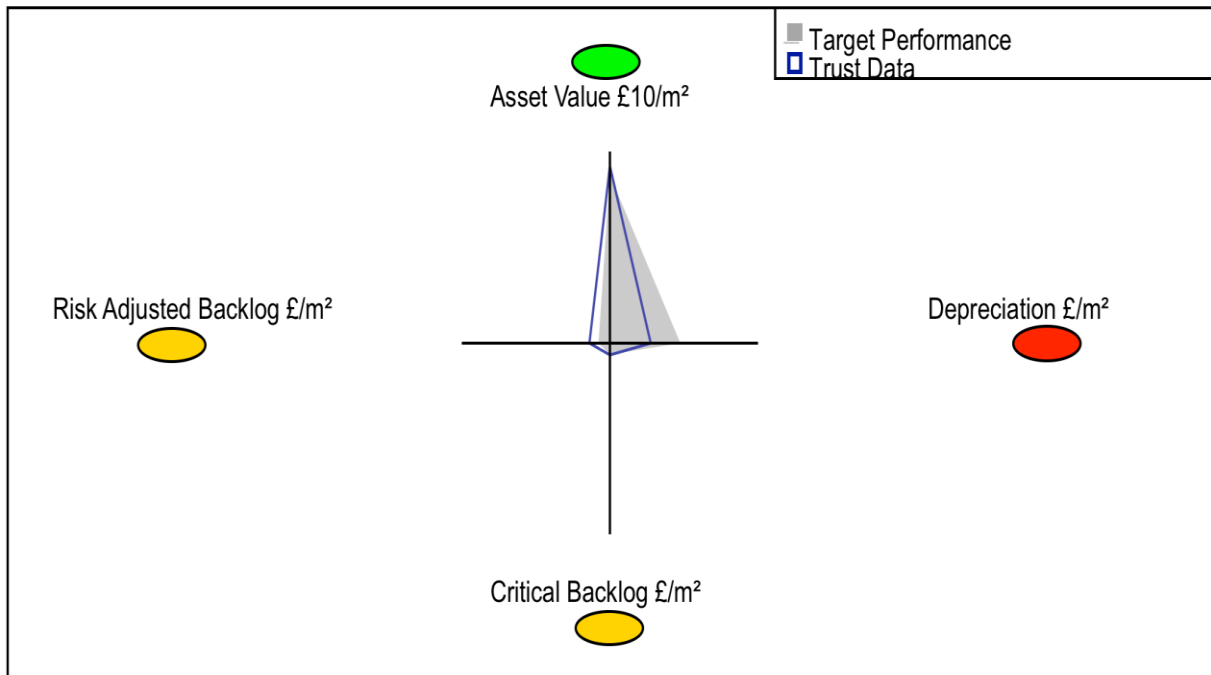
Cost of Occupancy: Again, premises costs are high, but indicate a high quality of provision. Energy & Utility Costs are slightly high, reflecting the retained estate and Newark assets are have not had environmental performance investment. Maintenance Costs are high but indicate a high level of service (a low figure is considered to have more risk). Capital charges are shown as very low, due to the accounting treatment of the PFI assets and the unitary charge including capital elements.

Asset Deployment



Asset Deployment: The land value (relative to the floor area) indicates in part the Trust has too much land proportionately, but also that the value of the land is lower than many other Trusts, due largely to geography. Building Values per M² are high, as would be expected with such a significant investment in new PFI assets, even with the retained estate elements which are not fully depreciated. Equipment values are low, and have fallen in recent years, which could indicate that the Trust is not renewing (purchased) assets at the expected rate. Capital charges are shown as very low, due to the accounting treatment of the PFI assets and the unitary charge including capital elements.

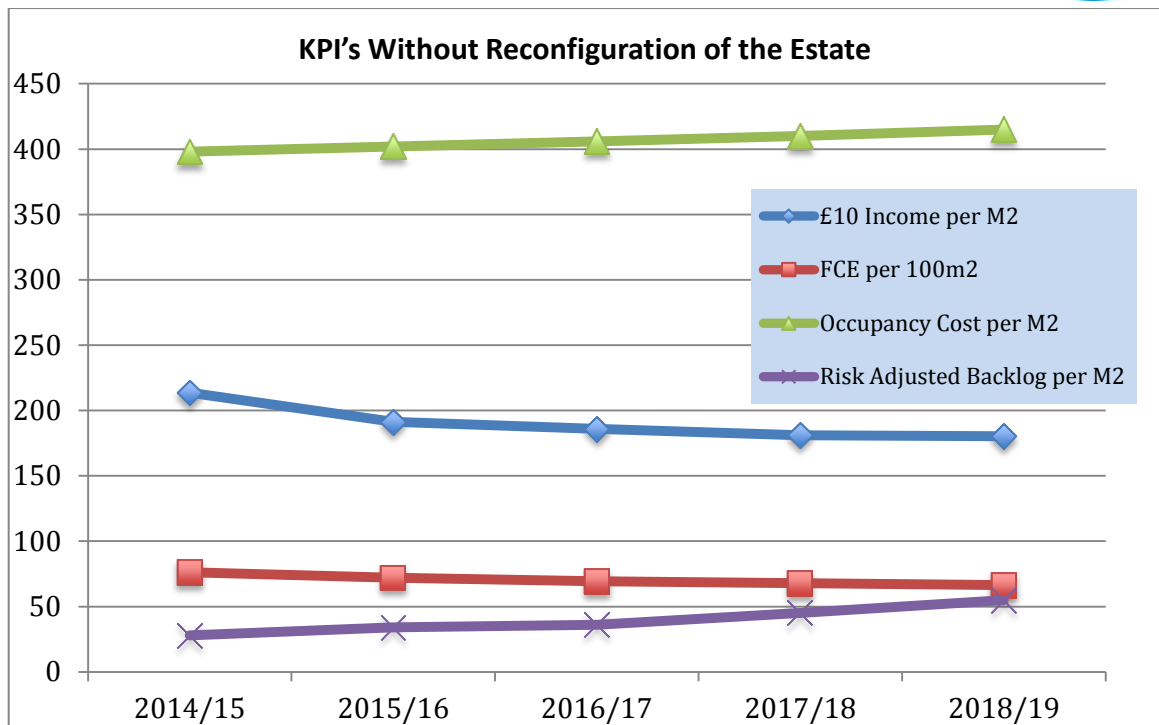
Estate Quality



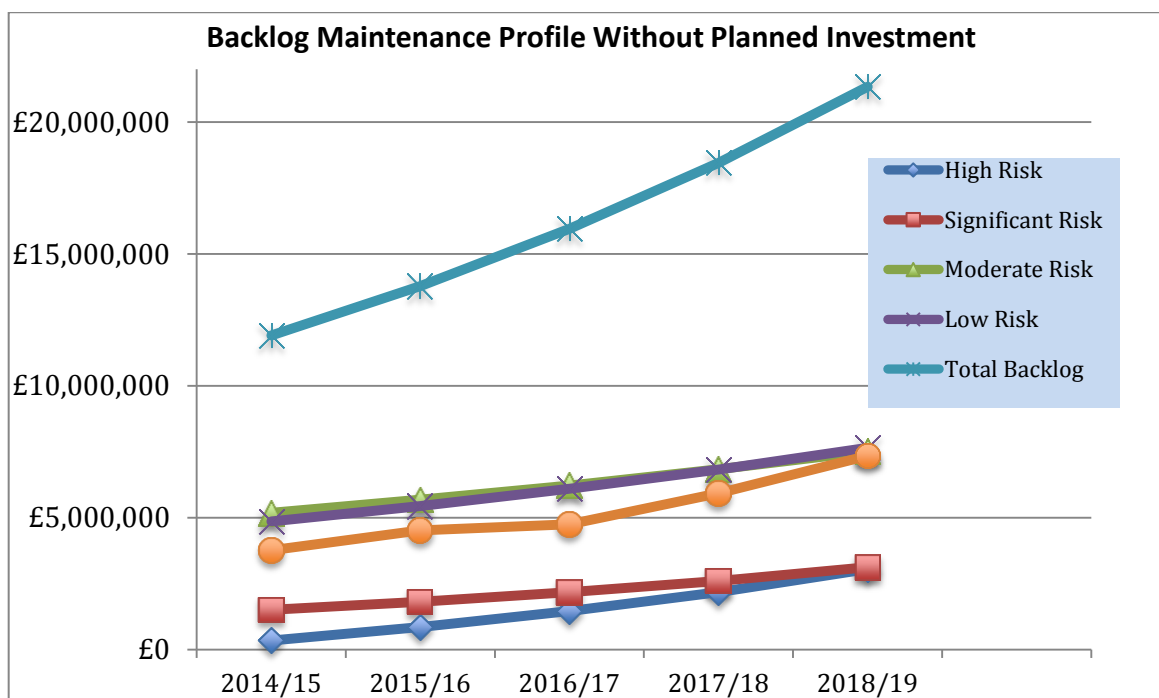
Estate Quality: Asset value per M² is high, as would be expected with such significant new build assets and investment. Depreciation is low, which is considered to be a function of the PFI investment and accounting treatment, but does mean internally generated capital may be limited. Critical Backlog Maintenance, which is deemed high and should be addressed within one financial year is distorted by one very poor asset. Risk Adjusted Backlog Maintenance cost per M² is in the mid-range, reflecting the significant investment required to address the Critical Backlog requirement.

5.12 Implications of doing nothing

We have shown how the Trust is performing currently, across a range of organisational and estates Key Performance Indicators. Over time, without the correct investments and reconfiguration, many of these indicators will deteriorate, risks will increase and quality standards fall. If the estate was not rationalised in line with Trust’s income and activity figures, and investment was not made to reduce Backlog Maintenance issues, the key performance indicators are projected to be as follows;



The backlog maintenance profiles, without investment, deteriorate rapidly due to the volume of assets considered to be have significant or moderate risk profiles. Without investment to offset deterioration of non-PFI asset conditions, low and moderate profiles will also increase. The provisions of Schedule 38 do provide some investment to reduce the financial impact and expose of such deterioration - this data reports on physical condition rather than financial liability. The profiles for Backlog Maintenance without investment are shown below;





5.13 Summary of current position

The key issues to be drawn from the current Estates Key Performance Indicators are that:

- The Trust occupies too much estate in relation to income and clinical activity;
- Premises and Occupancy costs are high, but indicate a high quality provision;
- There is an urgent need to address high and significant backlog maintenance needs, which are distorted by the urgent need to replace the Pharmacy ADU and CSSD asset;
- Further investment and attention is required to reduce Energy & Utility Costs.

Many of the indicators are significantly affected by the combination of both new PFI asset and a significant retained estate, with both elements having quite different characteristics. This makes comparison more challenging against a national picture, and in setting targets for improvement, reference is made to other NHS Foundation Trusts, known to Sherwood Forest Hospitals, who also have Acute PFI facilities but have completed the rationalisation of their asset base to remove retained estate and legacy issues.

6 Where Do We Want to Be?

Key section points:

As part of our financial recovery and delivering on the vision of the trust, as member of the BTTP we need to rationalise our estate significantly, to remove excess floor area, sub-standard elements and to remove or reduce backlog maintenance requirements. We need to enable the delivery of new models of care, improved pathways and the elimination of waste. Our acute in-patient capacity requirements are forecast to reduce by circa 146 beds as demand reduces and some beds will transition to sub-acute or ambulatory services.

Investment opportunities will be limited and therefore must be focused on achieving organisational sustainability. We will plan for no further new builds; we will proactively plan to reduce our floor area and hence backlog maintenance requirements; we will eliminate our critical backlog issues; we will maximise utilisation of our PFI assets; we will maximise enabling technology for our teams; we will improve the experience of our patients and we will improve our environmental performance. We have set targets for all key performance indicators.

6.1 Our Organisational Objectives

As we look ahead over the next five years and beyond, the Trust Board has agreed a strategic direction that will mark enormous progress on the journey to become a clinically and financially sustainable organisation. We will:-

- Consolidate our position as the major provider of hospital based urgent and emergency care;
- We will rapidly and decisively implement the “7-day working” agenda;
- We will work with primary, community and social care services to be more proactive in the care of the frail elderly and those with single or multiple long-term conditions;
- We will work with partners to reduce the numbers of people admitted to our hospitals through the lack of alternatives to better support them;
- We will better manage our acute pathways for those that need them, at King’s Mill Hospital;
- We will reduce our reliance on acute beds at Newark and Mansfield Community Hospitals, working with partners to develop those beds for ‘Intermediate Care’ services and enabling rehabilitation and patient flow in the most appropriate setting;
- We will continue to develop planned care on an ambulatory basis, from the King’s Mill Treatment Centre and Newark Hospital;
- We will continue to develop extended clinical networks that benefit the patients we serve;
- We will improve our medical and workforce productivity;
- We will pursue outsourcing and collaborative arrangements for some clinical and non-clinical support services;
- We will continue to embed our “Quality for All” programme to instil our values and behaviours amongst our teams;
- We will continue to participate in the delivery of the Better Together Transformational Programme, reflecting the full impact in our own plans to understand the implications for additional liquidity and transformational support that may be required;
- We will direct our efforts towards ensuring improvement is measured and achieved within the 5 domains of the NHS Outcomes Framework.

6.2 The Impact of Service Changes

The Better Together Transformation Programme means that demand for our acute services is likely, in the main, to reduce significantly. In broad terms, the programme has the following objectives in terms of activity: -

- 15% reduction in A&E attendances
- 20% reduction in non-elective acute admissions
- 30% reduction in acute bed days
- 25% reduction in admissions to nursing and residential homes (not directly relevant to the Trust but indicates direction of travel)
- 10% reduction in secondary care elective referrals
- 20% reduction in paediatric admissions to hospital

Overall, we project a large reduction in demand for emergency care and hence non-elective admissions. By contrast, we are planning for growth in planned care through both demographic growth and gains in market share. These are partially offset by fewer outpatient attendances (new-to-follow up ratio) as we bring our clinical practice in line with top decile performance. Our forecast activity changes for the period 2013-14 (out-turn) to 2018/19 (forecast) are shown below.

Activity	Currency	Out-turn	Plan	Plan	Plan	Plan	Plan	Change	% Change
Elective inpatients	Spells	6,385	6,571	6,754	7,088	7,422	7,756	1,371	21%
	Unit price, £	2,352	2,337	2,248	2,093	1,983	1,886	(466)	-20%
Elective day case patients (Same day)	Cases	25,732	26,409	26,602	27,406	28,210	29,014	3,282	13%
	Unit price, £	793	809	794	753	726	701	(92)	-12%
Non-Elective	Spells	40,107	39,379	37,613	36,433	36,034	35,635	(4,472)	-11%
	Unit price, £	1,621	1,612	1,669	1,684	1,689	1,698	77	5%
Outpatients	Attendances	359,726	354,497	347,273	346,073	344,823	343,573	(16,153)	-4%
	Unit price, £	127	130	132	129	128	128	2	1%
A&E	Attendances	110,716	110,906	106,626	106,627	106,628	106,629	(4,087)	-4%
	Unit price, £	103	105	108	106	105	105	2	2%

We have calculated the future bed stock required to deliver the above activity, by the end of the planning period as to be a **reduction of around 146 beds**, (including Newark and MCH service impact) with a corresponding reduction in the capacity of support services required to deliver this level of activity. Also included in the assessment are the stated efficiency requirements in terms of reductions in Length of Stay, the impacts of 7-day working and our overall efficiency programme.

	2013/14 (out- turn)	2014/ 15	2015/16	2016/17	2017/18	2018/19	Totals
Elective Inpatient Spells	6,385	6,571	6,754	7,088	7,422	7,756	35,591
% Year-on year change		2.91	2.78	4.95	4.71	4.50	19.86%
Non-elective Inpatient Spells	40,107	39,379	37,613	36,433	36,034	35,635	185,094
% Year-on-year change		-1.85	-4.70	-3.24	-1.11	-1.12	-12.01%
Occupied Bed Days	226,121	253,401	234,150	207,905	219,809	210,043	-20.6%
Bed Capacity	719	719	668	627	599	573	-25.48%
Activity (FCE)	129,411	101,165	95,765	92,097	90,156	88,256	-14.62%

6.3 Our Financial Plans

Due to the changes brought about by the Better Together Transformation Programme and the changes to our demographic profile, producing changes by specialty, we have forecast a significant reduction in our operating income, reducing from £264.9m in the baseline year of 2013/14 to £239.5m in 2018/19, as shown in the table below:-

NHS Acute Activity Income									
Elective inpatients	£m	15.0	15.4	15.2	14.8	14.7	14.6	(0.4)	-3%
Elective day case patients (Same day)	£m	20.4	21.4	21.1	20.6	20.5	20.3	(0.1)	0%
Non-Elective	£m	65.0	63.5	62.8	61.4	60.9	60.5	(4.5)	-7%
Outpatients	£m	45.5	46.2	45.7	44.8	44.3	44.0	(1.5)	-3%
A&E	£m	11.4	11.7	11.6	11.3	11.2	11.1	(0.2)	-2%
Other non-tariff revenue	£m	60.0	57.6	57.0	55.7	55.3	54.9	(5.1)	-9%
Sub-total NHS Clinical Income	£m	217.4	215.7	213.3	208.6	206.8	205.6	(11.8)	-5%
Other operating revenue	£m	47.5	38.7	33.9	33.9	33.9	33.9	(13.6)	-29%
Total Operating revenue	£m	264.9	254.4	247.2	242.5	240.7	239.5	(25.4)	-10%
Year on year change	£m		(10)	(7)	(5)	(2)	(1)		
Year on year change	%		-3.9%	-2.8%	-1.9%	-0.7%	-0.5%		

6.4 A Productive Estate

In light of our current position, both in terms of finance and estate performance, it is vital that we significantly improve the productivity of our estate, on multiple levels;

- We must increase the utilisation of clinical space, to reduce inefficiency and maximise the use of our highest quality assets for tariff-earning activity.(net income generators);
- We must reduce the amount of estate we use for non-clinical activities (net cost);
- We must bring the operating costs of the estate to the fore with service lines, not just be a corporate overhead (incentivise efficient use);
- We must improve the efficiency of our long-term assets and resolve underperforming assets through disposal, demolition or refurbishment;
- We must support the provision of a technology led and enabled environment to enhance productivity and utilization of resources, including space;
- We must adopt a set of metrics that show both the cost and performance of our built assets to support Service Line Management principles;
- We must seek to reduce the operating costs of our estate through effective use of resources, good management and environmental performance improvements.

We have considered multiple options in developing our Estates Strategy, and in accordance with the above principles, we have concluded that **we must adopt a “no new build” approach** to our future configuration, for the following reasons;

- We have invested very heavily in new, state-of-the-art facilities, and must focus upon increasing our return on investment for them;
- We must reduce our operating cost (unitary charge and energy), and avoid increasing costs still further;
- All our performance indicators show we have excess estate for our expected activity and income profiles, and can accommodate the changes required within our overall new build footprint, and make better use of our retained estate;
- We must make best use of the capital resources available to us, and minimise the revenue consequences of such capital investments (e.g. capital charges).

6.5 Capital Investment Planning

We recognise that for some time, our Trust will require transitional financial support, and that any investments we make in our estate have to demonstrate value for money. Further, capital resources cannot be relied upon unless a good return on investment is achieved. We have shown that both currently and moving forwards, we have excess Estate, and for that reason we will, wherever possible, avoid further increasing our gross internal area with new build assets; we will increase utilisation of our new PFI assets to optimum levels and minimise costly moves and changes within the current provision.

We firmly believe that this fundamental principal will reduce on-going revenue consequences, improve estate performance and significantly reduce the levels of capital required to complete our Estate transformation, from the levels often associated with new build solution in NHS estates strategies. We have considerable new build assets; now we must maximise their utilisation. It will be challenging to achieve, but necessary.

We will work with our stakeholders and Monitor in ensuring our proposal represent good value for money, are affordable, support our recovery plans and are affordable within the expectations of all parties.

6.6 Enhancing Our Care Environment

It is widely recognised that our new PFI accommodation provides a first-class care environment for our patients and visitors. However, we must address the elements of our retained estate used for direct patient care, to ensure we provide the best possible environment within the resources available. To achieve this, we propose our future estate be based upon a consolidated 'Patient Core', whereby all of our patient facing accommodation is brought together, enabling us to focus our improvements of the retained estate, increase the utilisation of our new build assets and remove our reliance on out-lying assets that lead to poorer patient experience and operational effectiveness

6.7 Meeting Our Regulatory Obligations

We recognise the importance of working with our regulators to ensure we fully meet, if not exceed, the standards expected of a well run, high performing NHS Foundation Trust. These standards ensure we provide high quality, safe, effective care in an economically sustainable manner. We have an inherent obligation to protect our patients, visitors, staff and others, we must ensure the care we provide is of the highest standards and that we provide good value for money to the tax payer. Our aim must also be ensuring as much money as possible is available to support the delivery of care, through the elimination of waste, duplication and inefficient use of resources in our Estate and how we operate it.

Our Estates strategy must ensure we minimise risk in all forms; that our environments are safe and provide a high quality experience for patients and visitors. The environment in which we provide our clinical services must be maintained to a very high standard, and support our staff to deliver high quality care. We will strive to ensure all our services to patients and visitors are provided in our best assets. We will ensure we provide all our staff with safe, suitable and effective working environments, whatever their role.

We will aim to eliminate, minimise or adequately control risks due to the built environment at every stage. We must ensure that any investment decisions are affordable and represent good value for money, and support our financial recovery plans

6.8 Our IM&T Strategy

Our Information Management & Technology strategy for the period 2013-2016 identifies a number of key objectives to be taken into consideration in determining our future estates configuration. These are shown in the table below, together with the anticipated implications for the Estates Strategy:-

IM&T Strategy Facet	Additional space requirement	Improved Space utilisation	Increased energy consumption	Decreased Energy Consumption	Infrastructure requirements	Reduced storage requirements	Supports agile working	Reduced FM requirements
Integrated Care Record Programme		✓		✓		✓		✓
Replacement of PAS						✓	✓	✓
Removal of paper from clinical processes		✓		✓		✓	✓	✓
Cloud solutions		✓		✓		✓	✓	✓
Upgrade VitalPACS							✓	✓
Electronic Document Management Systems		✓		✓		✓	✓	✓
Mobile working solutions		✓		✓		✓	✓	✓
Mobile telephony							✓	✓
Printing strategy		✓		✓			✓	✓
Remote Access capability		✓					✓	
Physical Server Hosting								

Whilst none of the above developments have specifically identified energy requirements, it is widely acknowledged that the general growth and increased utilisation of electronic solutions leads to the majority of electrical demand increases in hospital settings, typically 3-5% per annum. Recent advances in technology energy performance are reducing the impact, and the replacement of older devices will further assist, but growth of at least 2% per annum is expected due to the number of devices, chargers and increased utilisation as we move away from paper based systems.

6.9 Our Workforce Strategy 2014-2017

Recognising the challenges we face in developing sustainable, high quality services, our workforce strategy identifies a number of initiatives to be factored into the future shape of our Estate, all aligned to the Trusts Strategic Plan and the Better together Programme. These include;

- Nursing staffing levels
- Newark Hospital Strategy
- Recruitment and Retention of nursing and medical staff
- Training and Development Strategy
- Flexible Workforce and Flexible Working options
- 7-Day Working
- Sickness, Absence, Health & Wellbeing
- Performance Management

It is expected that our overall workforce will reduce by approximately 540 WTE in line with projected income and activity plans, adjusted for productivity gains and safe-staffing levels. Overall, it is anticipated our Workforce requirements will have a net reduction on the volume of estate required, but indicates improvements to functional suitability, operational effectiveness and quality are required.

6.10 Our Travel Plan

In 2015 the Trust completed its Travel Plan, which includes a number of proposals with direct relevance to the Estates Strategy. The Travel plan is developed in accordance with national and local government requirements, and is aligned to the Nottinghamshire County Council Local Travel Plan 2011-2026, and those of our neighbouring district councils. In summary, key elements include;

- An Active Travel Plan, supporting walking, cycling and public transport as preferred modes of transport;
- Meeting the requirements set out in NICE Public Health Guidance 41;
- Promotion of sustainable travel (walking, cycling, public transport, car share);
- Encouragement for patients, visitors and staff to use alternatives to personal cars;
- Improving accessibility for patients, staff and visitors.

The results of the travel survey have shown continued high use of personal cars, and we will improve facilities for non-car users to help promote alternatives as we develop our facilities. Car parking capacity is obviously a key spacial requirement and cost factor, and through our plans we will seek to reduce non-core parking spaces, and reduce the financial implication upon the trust for the provision of car parking, payable to our PFI partners whilst maintaining access for patients, visitors and staff through the promotion of alternatives. We will work with our advisors to ensure new developments include positive promotion on non-car methods of travel.

Further, in planning the locations from which we deliver our services, we will be mindful of the overall

6.11 Our Corporate Estate Needs

We have identified a number of support service buildings that do not best match their current use, are vacant, underutilised or could offer potential to reduce costs. These include administrative functions, support functions and other non-patient facing services. Of particular note are the currently vacant Wards 1-3 within the retained estate, the School or Nursing accommodation, the Trust Administration Building (TB3) and the Training & Development Department. On an occupied cost per M² basis, these buildings do not currently represent good value for money, with either poor utilisation or high cost factors.

Further, proposals to form regional or sub-regional hubs for clinical support services such as Pathology create significant opportunities to improve the overall quality of long-term estates and reduce the requirement for new build, through re-designation of the current facilities.

It is recognised that an electronic solution for Medical Records storage and retrieval is yet to be determined, and in any case may be some time away. The current facilities are under significant pressure and further capacity is required in the short-medium term.

We have noted the overall workforce projections contained within the Strategic Plan and Workforce Strategy, which determines a reduction in both clinical and non-clinical staff levels of approximately 540WTEs. This reduction indicates a lower accommodation requirement for some teams than is currently provided.

6.12 Principles for Estate Development

In developing our Estates Strategy, and taking into account the issues discussed above, the prevailing financial resource limits and vision for the Trust, we have developed a set of principles to form the basis of our options for future estate development, as follows:

- Pro-actively plan for the reduction of gross internal floor area to reduce operating cost, risks, investment needs and liabilities;
- Eliminate Critical Backlog Maintenance items through demolition, replacement or renewals;
- Re-utilise existing buildings where replacement is required. Minimise new builds. Maximise demolition of life-expired estate;
- Maximise utilisation of PFI assets to achieve maximum return (productive estate principles)
- Establish a 'Patient Core', to maximise operational effectiveness;
- Improve adjacencies and quality of Theatres, ITU and Imaging by re-provision;
- Re-designate areas of King's Treatment Centre to improve utilisation, but minimise disruption to current accommodation and cost of change;
- Relocate non-intensive services / low utilisation services from PFI areas;
- CSSD & Pharmacy ADU to be located in an existing building, - not a new build PFI asset but one with suitable adjacencies;
- Improve quality and patient experience;
- Create capacity for the repatriation of services from Newark and MCH, where appropriate;
- Enable use of retained estate capacity for repatriation or for others (cost reduction).

6.13 Environmental Performance

The trust has made considerable progress in recent years, both through the PFI scheme and through internal initiatives and improvement schemes, towards environmental performance improvements. Further, the Trust is a member of the Government's Carbon Reduction Commitment (CRC) Energy Efficiency Scheme, and has a Carbon Reduction Plan.

As part of the future Estate, we will seek to reduce the floor area (and hence heated volume) through the strategic reduction of poorly performing elements of the retained estate. We will continue to invest in innovative schemes to lower our energy consumption and costs, as well as promote good housekeeping practices and awareness amongst patients, visitors and our staff.

We remain committed to our target of reducing our carbon emissions to 80% of our 2007 levels, by 2050, and the estates strategy will form a key feature of how we will achieve this.

6.14 Estate Performance Targets

We have used the "where are we now" data to identify the key areas in which our future Estate must deliver significant improvement, to meet both financial and operational performance requirements. Using the KPI's discussed previously, interlinked with the changes identified in our Strategic Plan (in response to the Better Together Transformation Programme), a set of high level targets have been developed, to bring the Trust closer to "best in class performance". These are further supported by the impact analysis of the key drivers of change articulated in the Strategic Plan 2014/15 to 2018/19. These targets are shown below, and form the basis of our option appraisals, and subsequent plan for delivery.

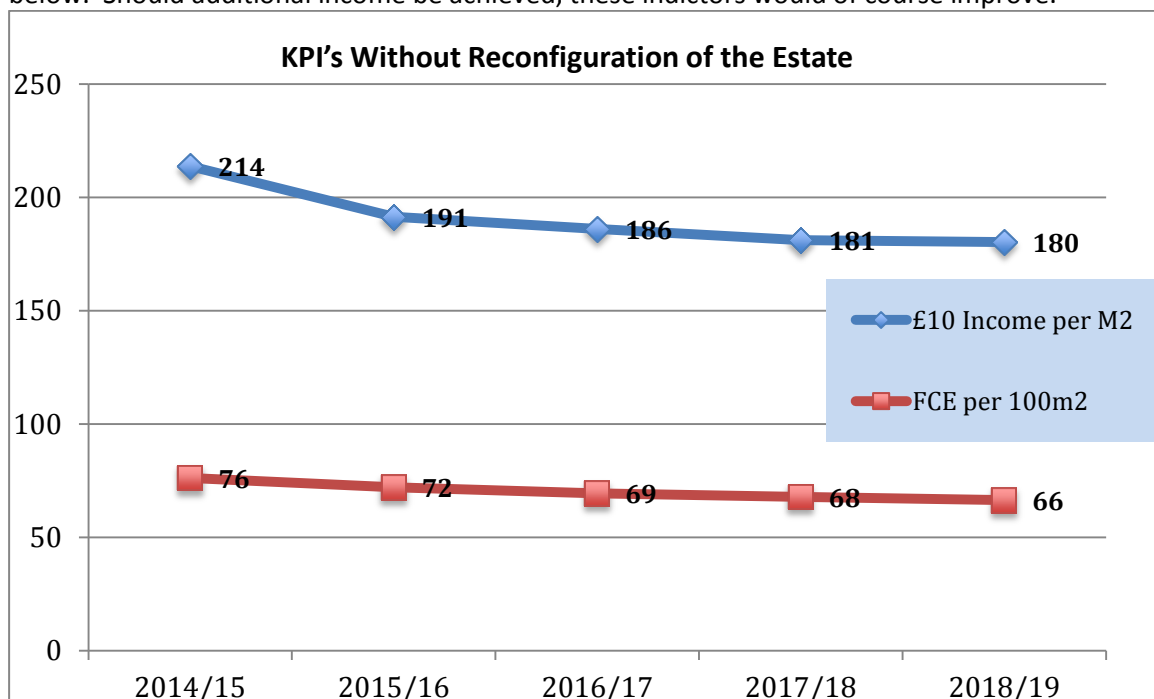
Performance Indicator	Top 1/3 NHS performance	Current Performance	Target Performance 2020-2021
Income £10/m ²	327	214	214*
Activity / 100m ²	99	76	83*
Asset Value £10/m ²	176	183	226
Total Backlog £/m ²	50	89	16
Critical Backlog £/m ²	12	14	0
Risk Adjusted BL £/m ²	15	28	2
Energy Costs £/m ²	245	308	259
Occupancy Cost £/m ²	297	398	415**

* Trust income and clinical activity reductions aligned to strategic plan. GIA reduces by 19.32% to 107,201m² but income also reduces significantly over the period offsetting gains made.

** Occupancy Costs are reduced by circa £12.6 million, and GIA reduces significantly, but remaining cost is in PFI assets where occupancy cost rates per m² are proportionately higher.

From the above data, it can be seen that whilst the Trust currently has too much floor space in relation to its income and activity; the downwards trajectory of both income and activity will further compound the requirement to reduce estate significantly - in short, we must double our efforts to reduce floor area, compared to the status-quo activity / income scenario.

Without reconfiguring the estate, for forecast income and activity projections to the period 2018/19 will have a significant impact on the above performance indicators, as shown in the graph below. Should additional income be achieved, these indicators would of course improve.



These KPI's may be represented in real terms, as shown below, using the planning timeframe and projections contained within the 2014/15 - 2018/19 Strategic Plan

Indicator	2014/15	2018/19	Change (%)
Income	£284.1m	£239.5m	-15.69%
Activity	101,165	88,256*	-14.62%
Beds	719	573	-25.48%
Gross Internal Area	132,881	107,201m ²	-19.32%
Occupancy Cost	£52.94m	£44.59m	-15.8%
Critical Risk Backlog	£4.01m	Nil	-100%
Risk Adjusted Backlog	£4.10m	£221k	-94.6%
Energy Costs**	£4.09m	£3.28m	-18.9%

*estimated from data within the Strategic Plan 2014/15 to 2018/19

** based on present day unit costs - considerable volatility may be experienced in energy markets

6.15 Identified Priorities for our Future Estate

By applying the objectives of the Trust, our current position and the forward operating projections for the trust in terms of cost, activity, investment capacity and risk, we have identified a number of priorities to be achieved within the period 2015 - 2020

- The life-expired Pharmacy ADU accommodation must be re-provided (on-site or elsewhere);
- The life-expired CSSD accommodation must be re-provided (on-site or elsewhere);
- The original Theatre Block to be re-provided in appropriately sized accommodation;
- Imaging and MRI to be relocated to ensure strong clinical adjacency;
- Reduce floor area, commensurate with activity and income;
- Longer term provision for ITU/ Catheter lab;
- Support the provision of a technology led and enabled environment;
- Histopathology re-provision;
- Infrastructure renewals where required;
- Repatriate acute and surgical in-patient accommodation from Newark Hospital;
- Repatriate in-patient accommodation from Mansfield Community Hospital;
- Maximise utilisation of PFI assets for income generating activity;
- Reconfiguration of wards within Towers 1,2 &3;
- Create a 'Patient Core' in high quality assets, to best use PFI assets;
- Re-use of PFI / estate by others to reduce cost.

6.16 ***Aligning the Estates Strategy***

Throughout the development of our estates strategy, we have sought to take reference from other key strategies and plans of the Trust and our stakeholders, to ensure we support the delivery of overarching objectives, but also as key references to ensure we achieve the 'right-sized' estate that can meet the future needs of mid-Nottinghamshire.

We will continue to review, update and consult with others as we further develop our plans, always mindful of the inter-dependencies and projections upon which our plans are based. At this stage, we have largely focused on achieving considerable estate changes within a five-year planning frame, in line with other strategies, but also recognising the considerable changes that need to be delivered as a matter of urgency due to our financial position. Whilst we consider that the planning assumptions for the period 2020 to 2025 are not fully known, we can anticipate a requirement for continued cost efficiency, and the ability to respond to new service developments in an agile manner. Until further long-term service plans are identified, we will continue to consolidate our operational estate, seek commercial opportunities to reduce costs and continue to improve the quality of our estate through on-going maintenance and modest investments in refurbishment where required.

7 How Do We Get There?

Key section points:

To deliver the required benefits, a series of moves and changes are required to enable significant reductions in the total floor area of occupied estate, the associated occupancy costs and backlog maintenance requirements.

Consolidation of patient services within the new PFI accommodation enables services from the retained estate to be accommodated. The reconfiguration of Pathology services is expected to enable the re-provision of CSSD and Pharmacy ADU, thus reducing the high-risk backlog profile significantly. Demolition of vacated space will follow.

There are significant risks in delaying reconfiguration of the estate, both in physical and financial terms; several assets are well beyond their planned life and the Trust will incur stranded estates costs with reducing income and activity. Key performance indicators both with and without reconfiguration are included.

7.1 *Delivering the Estates Strategy Aims*

To achieve the objectives of the Trust and deliver the targets set out in the estates performance indicators, we have carried out option appraisals to assess the most appropriate changes to the configuration of the estate, taking operational effectiveness, quality, timescales and of course the key principles for estate development established through the Estate Strategy process. This has enabled the development of a set of principal change schemes for consideration.

7.2 *Site rationalisation*

It has been identified through the 2013 Keogh Review and subsequent Vision and Strategic Direction document for Newark Hospital, that the site should retain sub-acute admitting capabilities, but surgical and acute medical admissions are not appropriate. We will review work with health and social care partners to build upon developing Urgent Care, Ambulatory and Diagnostic services to be delivered from the site. The Newark bed capacity, supporting services and the important role of the hospital within the local community are vital to the sustainable provision of high quality services. Discussions are on-going with commissioners regarding the provision of these services, using sub-acute bed capacity to support new models of care.

The role of Mansfield Community Hospital, being in very close proximity of the King's Mill Site, indicates that the concentration of in-patient beds for activity delivered by the Trust on the King's Mill Site is prudent, and achievable with reconfiguration of the current new build accommodation. The MCH site would then become a key resource locally to the Intermediate Care Services, to help achieve the planned reduction in Acute admissions and also in achieving the reduction of Length of Stay, required by the Better Together Programme.

Whilst noting the key roles of these local resources, as part of the recovery plan for the trust to be released from special measures, some degree of change is required for all services, as we establish sustainable and safe service models. We will review and update our plans and performance indicators as discussions with our commissioners develop.

7.3 Strategic Estates Development Proposals

Year 1 - 2015/16

Ref	Project	Year	Capital £k	Dependencies
A1	Link Corridor renewals and repair	2015/16	£225k	None
A2	Removal of redundant substation 5 to release surplus land	2015/16	£85k	None
A3	Backlog Maintenance Investments (KMH+NGH)	2015/16	£650	None
A4	Disposal of surplus land to front of KMH (subject to restrictive covenant)	2015/16	Receipt TBC	None

Year 2 - 2016/17

Ref	Project	Year	Capital £k	Dependencies
B1	Trust Admin Building (TB3) decant to Ward 1 + SON	2016/17	£1.99m	SON Space
B2	Remove TB3 and sell; vacate Northfield car park requirement (revenue saving)	2016/17	-£200k	B1
B3	Consolidate KTC to create void space at Level 0	2016/17	£380k	None
B4	Imaging, MRI, & Catheter Lab to KTC Level 0	2016/17	£3.6m	B3
B5	Bereavement suite relocated to PFI asset	2016/17	£120k	None
B6	Backlog Maintenance reduction schemes	2016/17	£450k	None
B7	Remodel KMH Main reception	2016/17	£180k	None
B8	Installation of Alkane plant for coal gas recovery (fees only)	2016/17	£40k	None
B9	GUM moves from KMH to a community base	2016/17	£110k	None

Quality for all

B10	Relocate Newark Physiotherapy from Byron House (NHCT)	2016/17	£90k	None
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Year 3 - 2017/18

Ref	Project	Year	Capital £k	Dependencies
C1	Enabling works for shared Pathology Services programme	2017/18	£400k	None
C2	CSSD, Pharmacy ADU and Histopathology to Block 15	2017/18	£2.2m	C1
C3	Tower 3 moves to prepare for future acute services	2017/18	£310k	None
C4	Backlog Maintenance reduction schemes	2017/18	£800k	None
C5	New theatres to Tower 1 Level 0	2017/18	£4.76m	Moves
C6	Consolidation of acute beds and re-commission sub-acute bed capacity	2017/18	£180k	C3

Year 4 2018/19

Ref	Project	Year	Capital £k	Dependencies
D1	Demolish Old CSSD & Pharmacy ADU Buildings (Blocks 21&22)	2018/19	£140k	C1 & C2
D2	Demolish old theatres (Part Block 07)	2018/19	£110k	C6
D3	CCU to Tower 1 Level 1	2018/19	£2.47m	Ward Moves
D4	Backlog Maintenance Reduction schemes	2018/19	£600k	None

Year 5 - 2019/20

Ref	Project	Year	Capital £k	Dependencies
D5	MEMD to Block 06	2019/20	£170k	None
D6	MEMD (Block 04) to expand Medical Records capacity	2019/20	£40k	D5

Years 6 to 10 - 2020 - 2025

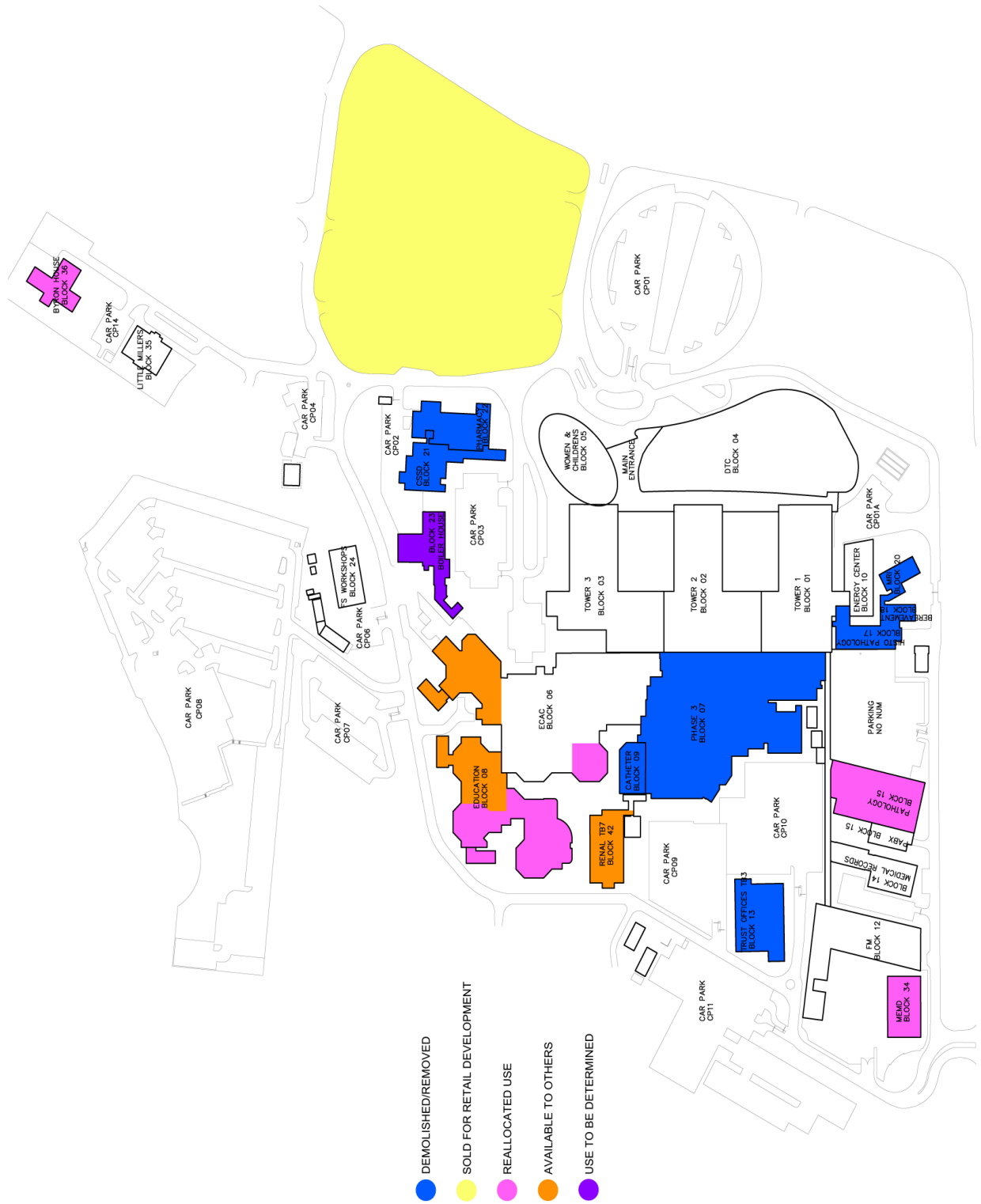
Ref	Project	Year	Capital £k	Dependencies
E1	Demolish remainder Block 07 and 09 (Theatres, CCU, Catheter Lab)	2020/21	£90k	B4, B5
E2	Renal (block 42) to Tower 1/2/3	2022/23	£740k	None
E3	Re-provide SOL to create clinical / support space	2022/23	£600k	
E4	Remove Renal Unit (Block 42) or redeploy if required	2023/24	-	E2

Phasing diagrams are included at Appendix D, showing the key transitions, sequencing and moves required by the above programme. Gantt Charts showing dependencies and sequencing are included at Appendix E.

7.4 Site Development Plan - 2020

The site development plan overleaf indicates the changes made to the estate during the period 2015 - 2020, as outlined in the tables above. These represent the key strategic changes required to reduce the overall estate to the minimum level considered achievable within the planning timescale.

KINGS' MILL HOSPITAL SITE DEVELOPMENT PLAN 2020



7.5 Future site configuration - 2020

The configuration of the King’s Mill Hospital site, following the reconfiguration detailed in the investment schedules above, may be represented as shown below;

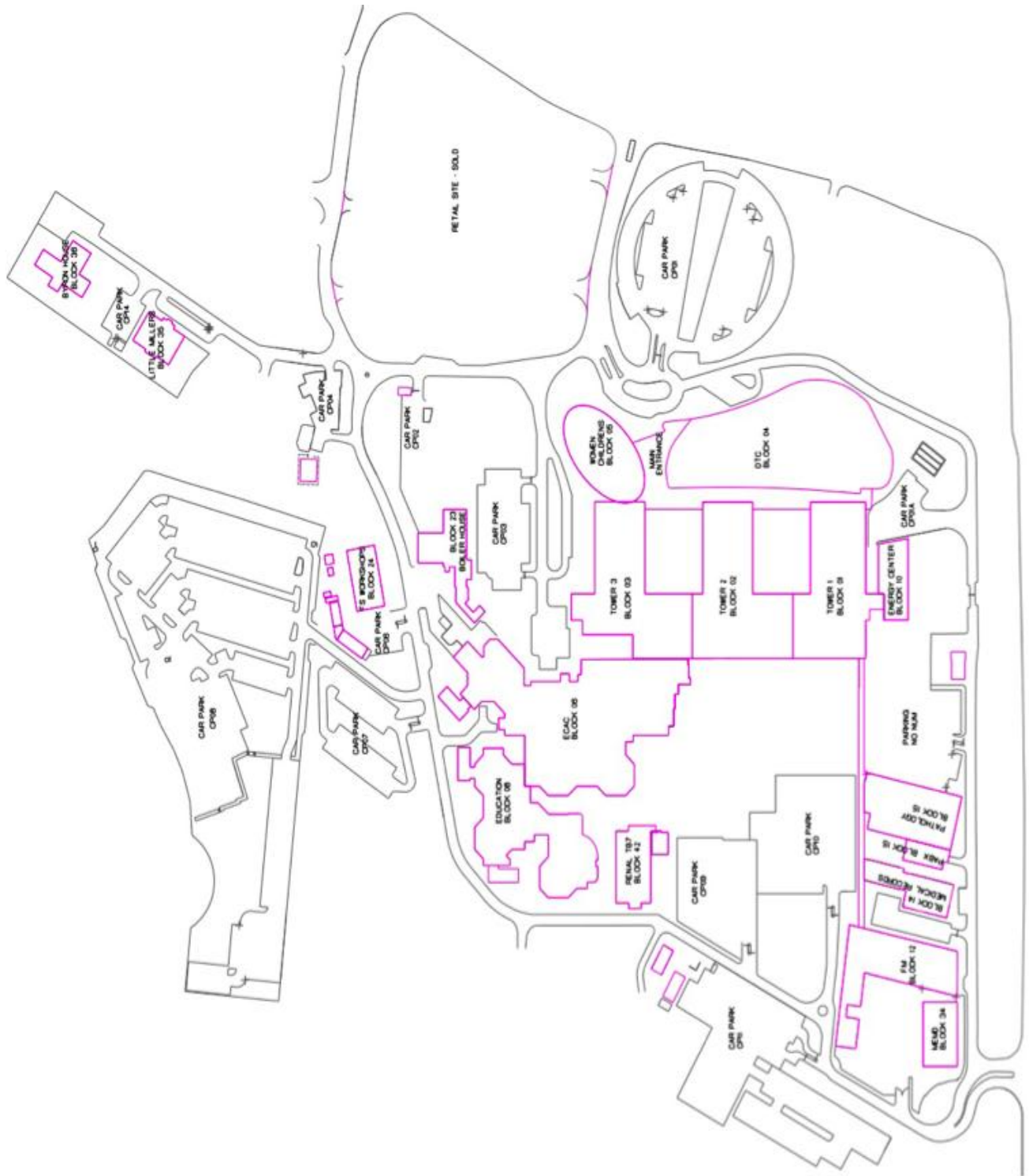
Level	Tower 1		Tower 2		Tower 3			
5	Ward 51	Ward 52	Ward 53	Ward 54	GUM	GUM		
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46		
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36		
2	Day Case Unit	Day Case Unit	Renal	Ward 24	Ward 25	Ward 26	King’s Mill Treatment Centre (KTC)	
1	ITU & Anaesthetics		Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients	Retained Estate
Ground	Theatres		Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Cath Lab & Bereavement Services	AEU A&B SOL facility

Final Configuration of the King’s Mill Hospital site

Consideration has been given to the feasibility of all proposals in terms of spacial allocation, for the anticipated capacity and demand models. Further detailed investigation is required once capacity requirements are confirmed (e.g. theatres, imaging, endoscopy) and also for engineering plant capacity and adjacency. There are no known issues of concern at this stage, based on the information reviewed, but it is acknowledged that the engineering requirements for Theatres and Imaging are likely to be challenging given the relatively limited ceiling voids for these functions compared to those provided in a new build solution.

The site configuration plan from 2020/21 is shown overleaf, demonstrating the demolitions achieved through consolidation and rationalisation of the King’s Mill site.

KING'S MILL HOSPITAL FUTURE SITE CONFIGURATION -2020



The overall capital resource requirement for the implementation of the Estates Strategy is estimated at £40m including fees, VAT and on-costs. A number of options exist for funding the programme, as outlined below;

- **Internally generated capital** - considered viable, however progress would be limited within each year without external resource, leading to an elongated programme and loss of key benefits. Possible in conjunction with external borrowing also.
- **Fund through the existing PFI Project Agreement** - considered viable, although expensive. Would lead to increased unitary charge and life cycle payments, estimated at £6.2m per annum.
- **Create a Strategic Estates Partnership (SEP) Joint Venture** - whilst having several advantages, not considered viable in conjunction with the existing PFI Project Agreement due to significantly increased complexity and risk, and a service profile that would be unattractive to the majority of potential partners.
- **External Borrowing from Foundation Trust Financing Facility** - considered a viable option, although current financial position may increase risk and limit amount to be borrowed. Possible in conjunction with Internally Generated Capital.
- **Transformational Capital Grant form DH** - In light of current position of the Trust, consideration should be given to applying for transformational support to the Trust / local health community in order to achieve the required performance improvements within the required timescale.

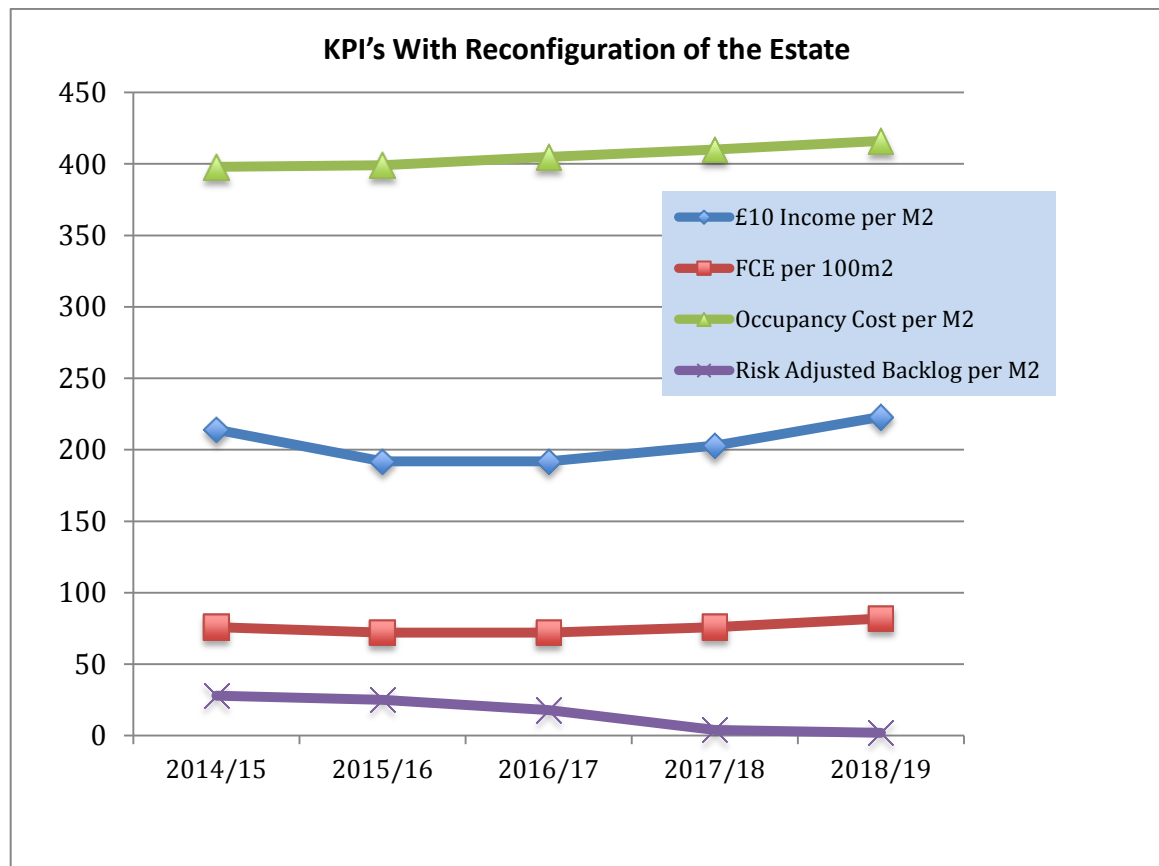
Whilst the Trusts current Long-Term Financial Model (LTFM) indicates the majority of the identified capital expenditure commencing in the FY2019/20, there are serious implications to not commencing the identified capital programme sooner;

- The overall performance of the Trust will deteriorate, with an increasing mismatch between physical capacity and clinical activity;
- Potential revenue saving opportunities will be lost, with high quality accommodation mothballed and old estate continuing to be used;
- A growing mismatch between the need of redesigned clinical services and the estate needed to deliver those services, in terms of space, quality, location and operational effectiveness;
- Significant risks will continue due to life expired assets not being replaced, which could have serious operational, reputational or financial risks to the Trust (e.g CSSD, Pharmacy ADU, Theatres);
- Construction is a rising market, and the potential to lock in to beneficial rates (e.g. P21+ will be lost);
- There is a significant risk of the trust being left with stranded estates costs as a result of decreasing acute activity;
- Investment will be needed in facilities that are not considered to have an on-going useful life as part of the overall estates plan;
- The range of potential funding routes, and the terms of those agreements may not be as beneficial or affordable as those currently available, and are unlikely to be improved upon in the foreseeable future;
- If an adjustment to the PA is made to fund the required investment, the unitary charge payments will be proportionately higher due to the shorter term (retaining the same end-date), for the same level of capital investment, and hence the overall ROI will be reduced.

7.7 Impact of the Proposed changes on Estate KPIs

Parameter	2014/15 Baseline	2015/16	2016/17	2017/18	2018/19	2025
Beds	719	668	627	599	573	575
Gross Internal Area	132,881m ²	132,756m ²	128,656m ²	118,644m ²	107,201m ²	104,000m ²
Critical Backlog	£1.857m	£1.750m	£1.615m	£146k	Nil	Nil
Risk Adjusted Backlog	£3.767m	£3.321m	£2.227m	£459k	£221k	£66k
Total Backlog Maintenance	£11.91m	£11.18m	£10.14m	£4.85m	£3.75m	£800k
Occupancy Cost	£52.93m	£52.91m	£52.09m	£48.59m	£44.59m	£43.0m

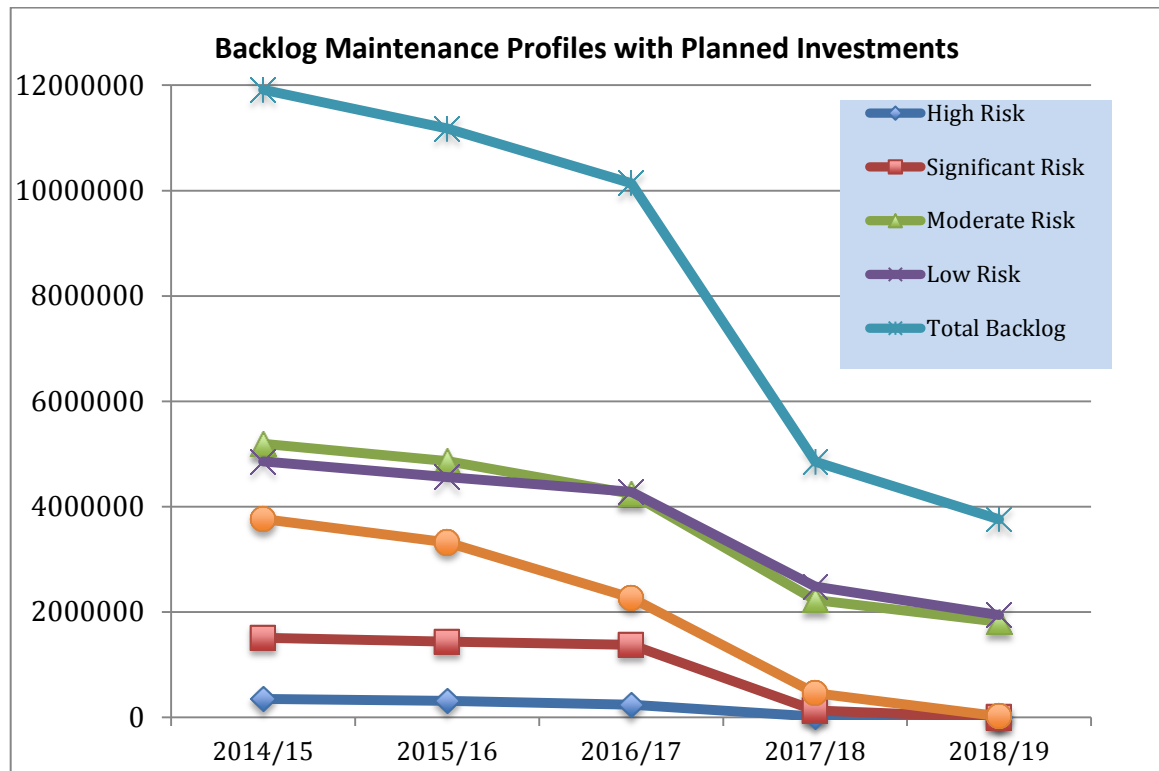
In terms of organisational Key Performance Indicators, the following changes are projected, based on the investment plans stated, and the impact they will have on current assets;



Quality for all

It should be noted that the apparent slight rise in the cost of occupancy per m² is due to the removal of significant floor area of low cost, sub-standard accommodation. The overall occupancy cost is reduced by approximately £8.34 million by 2019/20.

The Backlog Maintenance Profiles are significantly improved through the removal of poor quality and risk-laden assets from the property portfolio, as shown below. The residual Risk Adjusted Backlog Maintenance Profile reflects the best-in-class performance expected of a Trust that has a significant PFI development, with some retained estate.

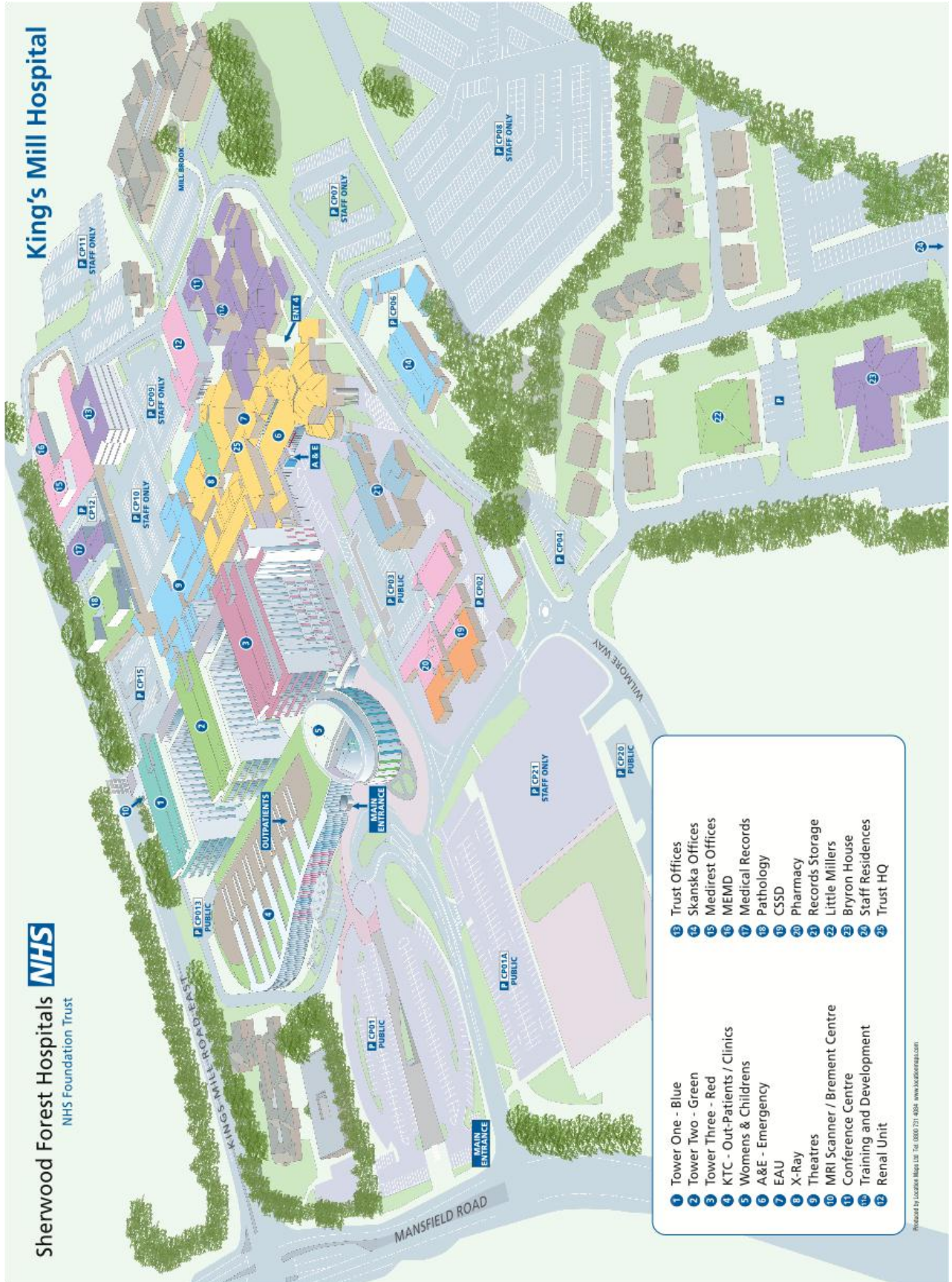


Appendix A – Trust SWOT Analysis

Strengths:	Weaknesses:
<ul style="list-style-type: none"> • Modern, high quality infrastructure at KMH • Good sized and growing catchment population with above average health needs generates plenty of demand • Largely inelastic demand for Mansfield & Ashfield catchment emergency care services • Significant nursing recruitment to revised ward establishments underway • Growth in share of emergency activity • Relatively good relationships with local CCGs • Strong working relationship between CHP and SFH • Newark Hospital provides an extension of the trust’s catchment • Proximity to Nottingham, Derby and Sheffield should provide access to a large pool of potential staff 	<ul style="list-style-type: none"> • Growing cost of PFI contributing to large underlying financial deficit • Lower clinical productivity than peers and internal inefficiencies • Level of regulatory scrutiny into quality of services and financial viability • Recent reputational issues, absence of teaching hospital status reduces attractiveness for staff leading to high use of locum, agency, interim and external consultancy support to fill capacity and capability gaps • Some potentially sub-scale services • Not positioned as ‘natural’ lead provider for integrated care • Lack of service-led clinical strategy
Opportunities:	Threats:
<ul style="list-style-type: none"> • Integrated Improvement programme has potential to drive up quality and efficiency • Successful implementation of Better Together will create capacity across all sites • Gain (and threat of loss of) market share, particularly for planned care and in Newark & Sherwood and Hardwick • Building even closer network arrangements with NUH over the strategic planning period, as well as for joint provision of clinical and non-clinical support services • Individuals with strong network links to partnership organisations facilitating cross-organisational pathway change • Redesign service delivery at Newark Hospital to improve economic viability of site • Potential to reshape portfolio when ‘Transforming Community Services’ (TCS) contract is re-tendered • Quality for All Values and behaviours which will drive our quality agenda. 	<ul style="list-style-type: none"> • Better Together reduces demand for acute care and trust income but costs cannot be scaled back • Competitive situation for elective care and in Newark & Sherwood and Hardwick more generally • Integrated care providers are able to attract more income at expense of trust • Scale of primary care practices in Mansfield & Ashfield (smaller than average) and long term succession planning undermines ability to deliver Better Together initiatives • Diminution in social care remains a significant concern • Recruitment challenges in difficult to fill specialties and roles

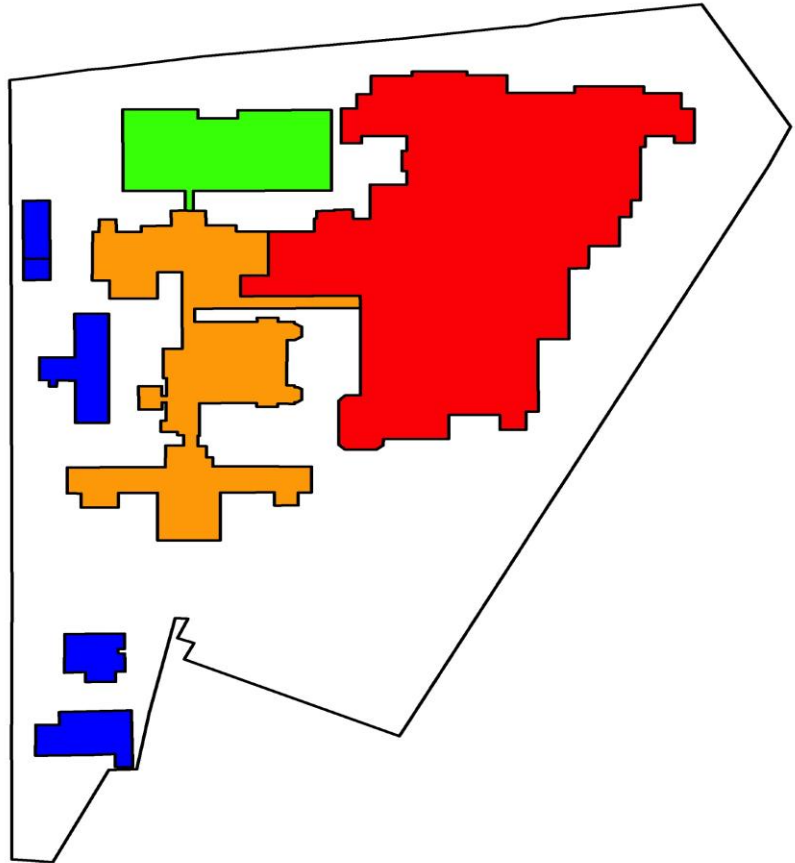
Appendix B - Site Block Plans

King's Mill Hospital

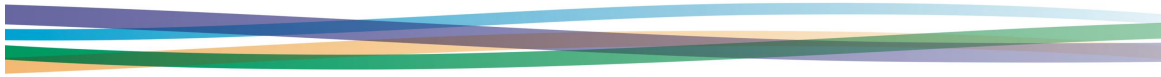


Newark Hospital

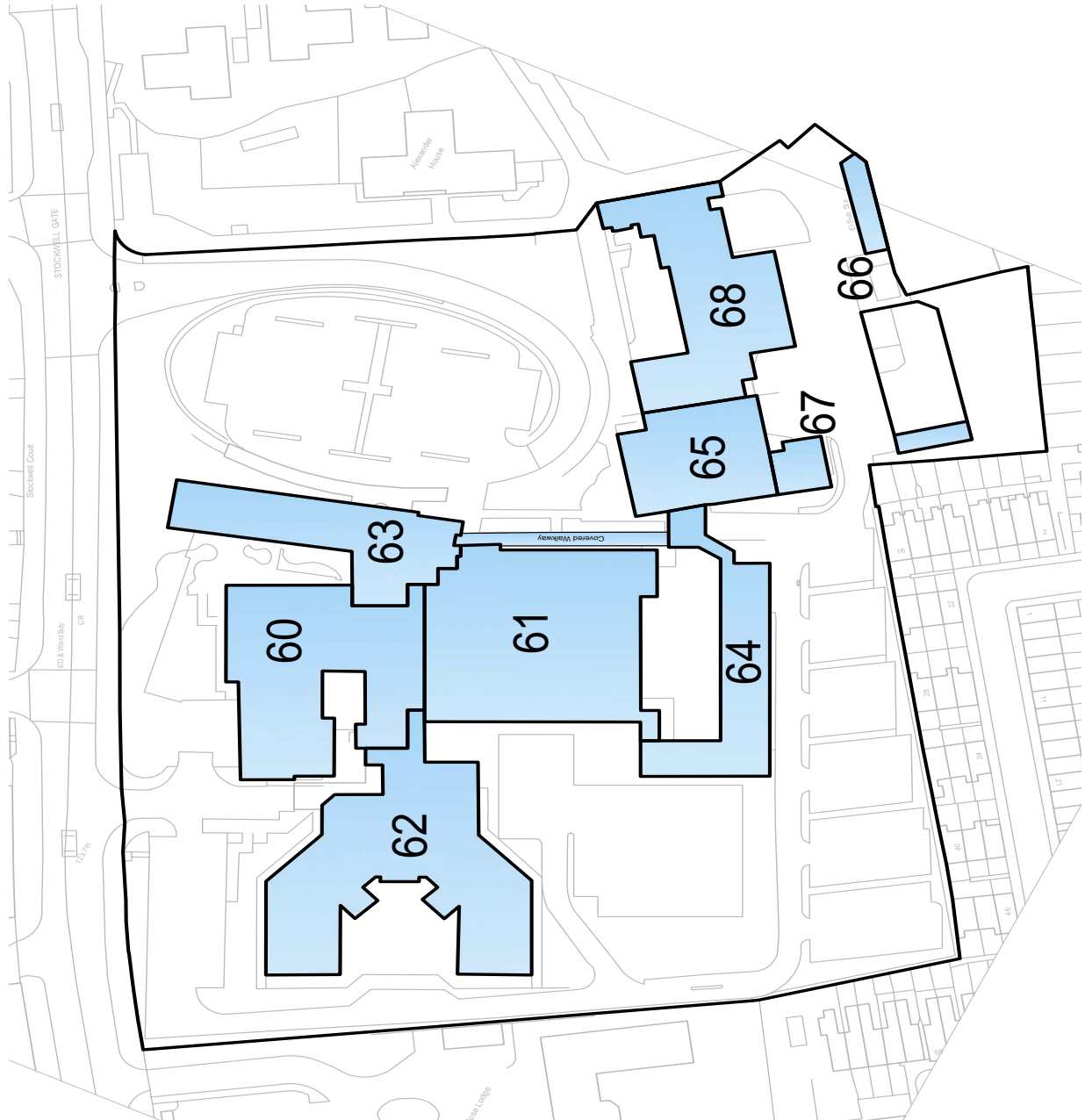
- ANCILLARY FACILITIES
- OLD ESTATE
- EASTWOOD CENTRE
- NEW ESTATE



CLIENT			
PROJECT	SHERWOOD FOREST HOSPITALS NHS FOUNDATION TRUST ESTATES STRATEGY		
DRAWING TITLE	NEWARK HOSPITAL BLOCK PLAN		
SCALE	DATE		
NTS	AUG 2015		
 Willowbeck MANAGEMENT & TECHNICAL CONSULTANTS		Willowbeck House, Knath Hill, Knath, Lincs DN21 9PF 01427 720012 info@willowbeck.com willowbeck.com	



Mansfield Community Hospital



Appendix C - Medium Acute Dataset indicators

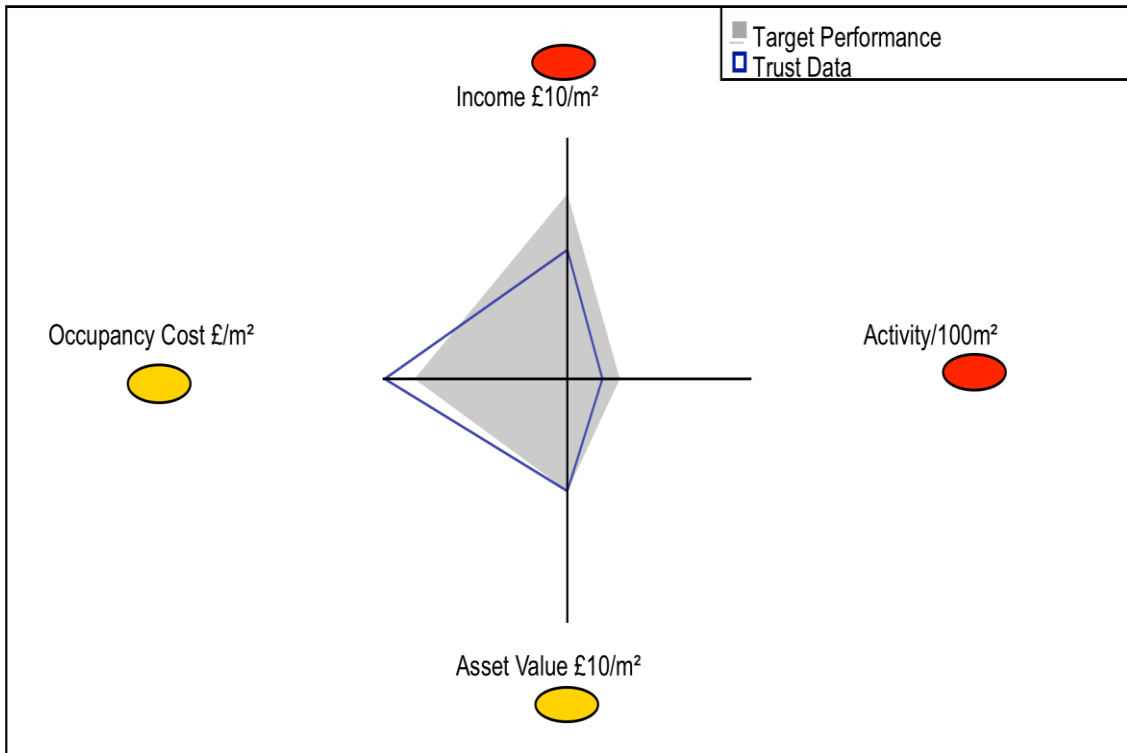
SHERWOOD FOREST HOSPITALS NHS FOUNDATION TRUST - 2014/15 Trust Data against 2013/2014 National Data

PI SUMMARY	Trust PI	Grouping PI (Percentile Bands)		
		33%	34%	33%
Space Efficiency				
Income £10/m ²	214	255	256 and 306	307
Activity/100m ²	76	100	101 and 113	114
Asset Value £10/m ²	183	145	146 and 183	184
Occupancy Cost £/m ²	398	272	273 and 333	334
Asset Productivity				
Asset Value £10/m ²	183	145	146 and 183	184
Capital Charges £/m ²	55	108	109 and 140	141
Total Backlog £/m ²	90	73	74 and 203	204
Premises Costs £/10m ²	1389	935	936 and 1312	1313
Asset Deployment				
Land £/m ²	131	110	111 and 257	258
Building £10/m ²	159	107	108 and 132	133
Equipment £/m ²	105	145	146 and 198	199
Capital Charges £/m ²	55	108	109 and 140	141
Estate Quality				
Asset Value £10/m ²	183	145	146 and 183	184
Depreciation £/m ²	55	78	79 and 99	100
Critical Backlog £/m ²	14	28	29 and 67	68
Risk Adjusted Backlog £/m ²	28	28	29 and 76	77
Cost of Occupancy				
Premises Costs £/10m ²	1389	935	936 and 1312	1313
Energy/Utility £/10m ²	308	269	270 and 311	312
Maintenance Costs £/10m ²	349	261	262 and 325	326
Capital Charges £/m ²	55	108	109 and 140	141

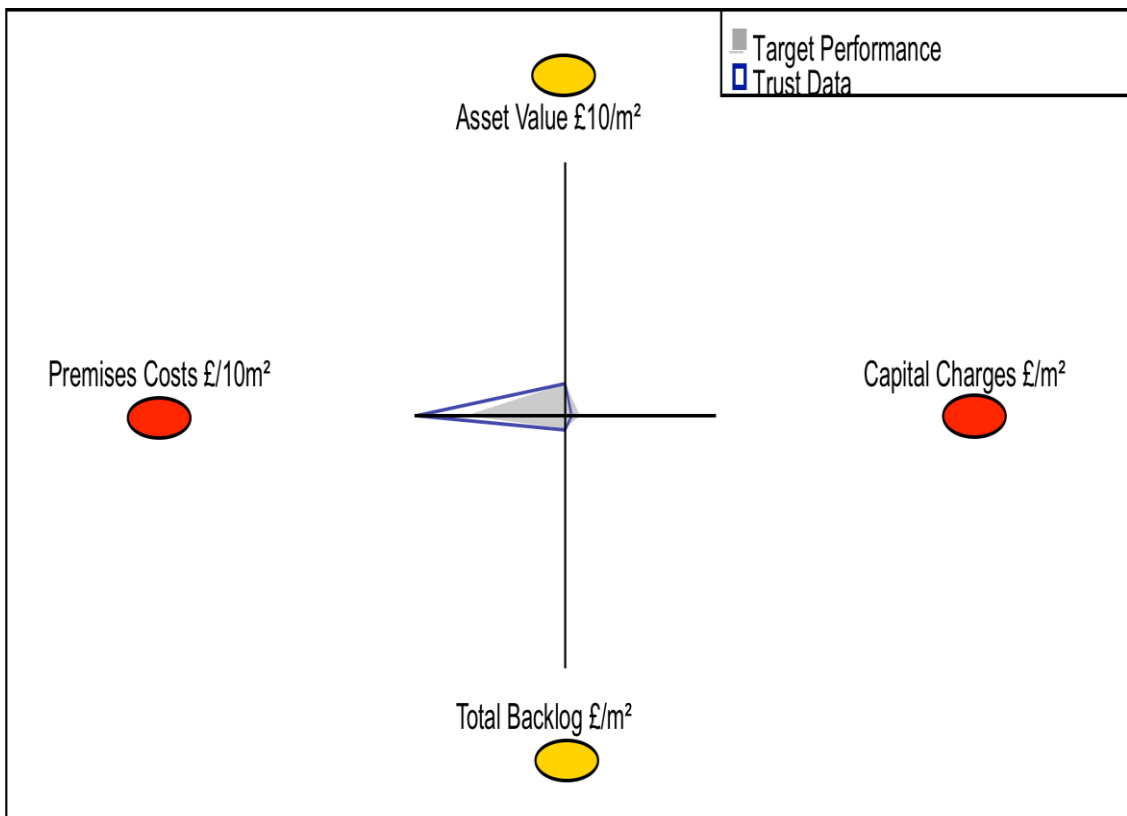
Groupings:

Trust Cluster & Type: Basic - Medium Acute Outside London

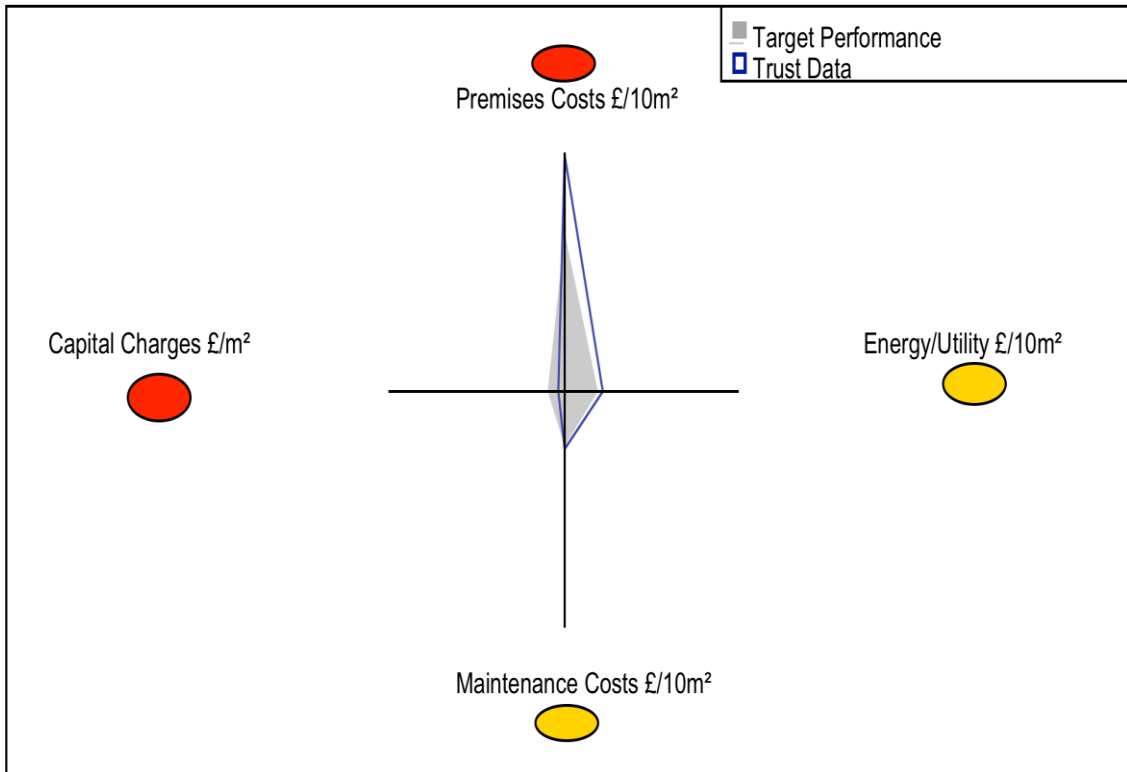
Space Efficiency



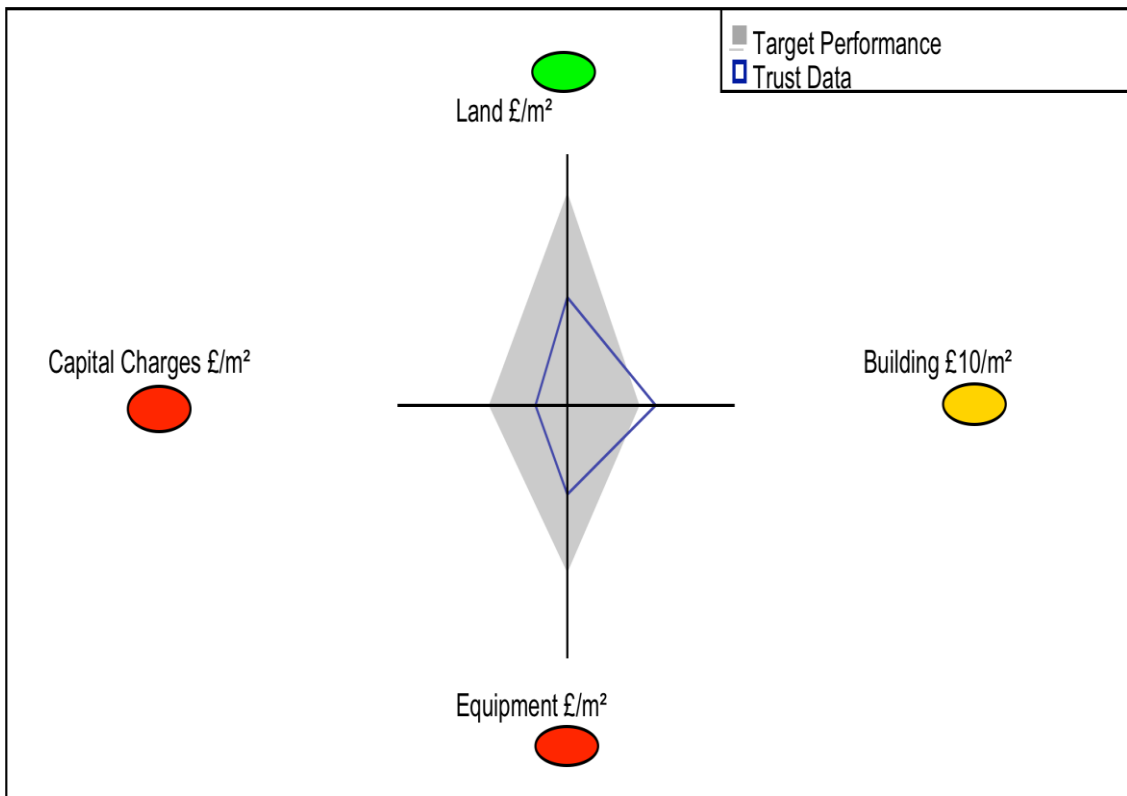
Asset Productivity



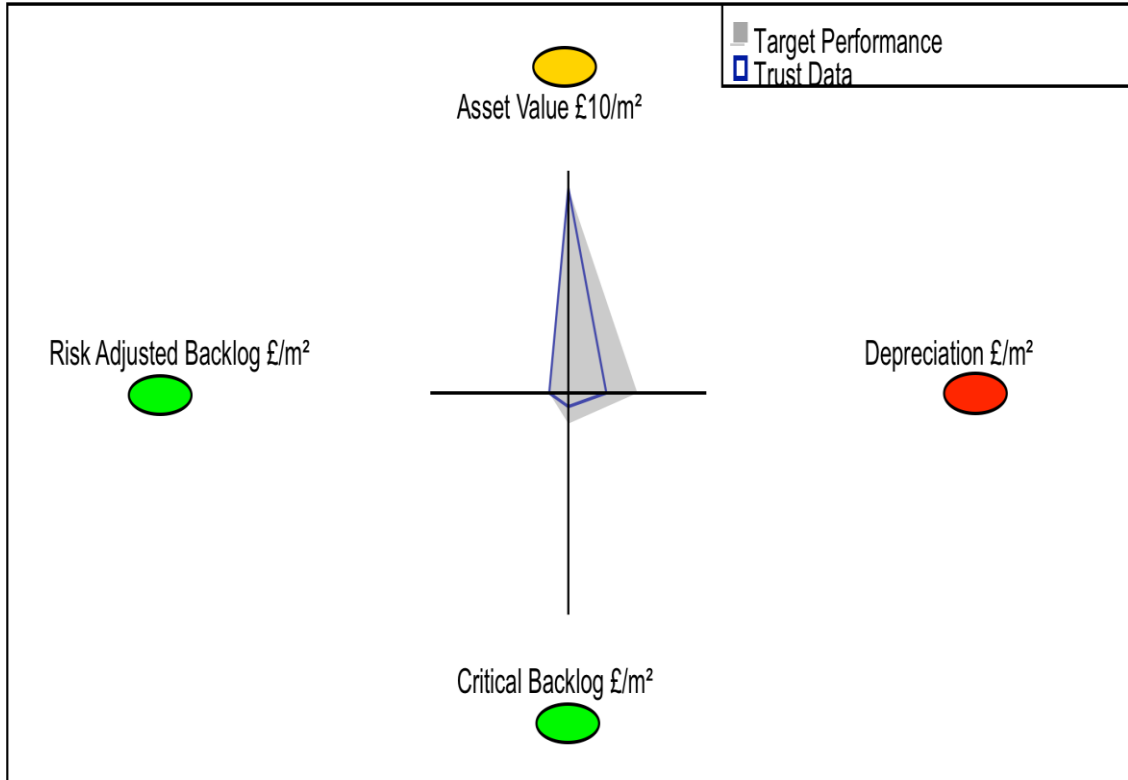
Cost of Occupancy



Asset Deployment



Estate Quality



Appendix D - Phasing & Decants

Current Configuration

Level	Tower 1		Tower 2		Tower 3					
5	Ward 51	Ward 52	Ward 53	Ward 54	GUM	GUM				
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46				
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36				
2	Ward 21	Ward 22	Ward 23	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)			TB3
1	Ward 11	Ward 12	Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients	Acute Core Phase 3	Retained Estate Former SON Wards 1,2,3 (vacant)	TB3
Ground	Day Case Unit	Day Case Unit	Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Outpatients	Theatres, Imaging / X-Ray, Catheter Lab & CCU Ward	AEU A&B	TB3

2016/17

Level	Tower 1		Tower 2		Tower 3					
5	Ward 51	Ward 52	Ward 53	Ward 54	Vacated	Vacated	GUM to Community base (MCH)			
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46				
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36				
2	Ward 21	Ward 22	Ward 23	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)			TRUST ADMIN DECANT TO SON AND REMOVE TB3
1	Ward 11	Ward 12	Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Consolidated Outpatients Bereavement Services	Acute Core Phase 3	Retained Estate Trust Admin Wards 1,2,3 (vacant)	
Ground	Day Case Unit	Day Case Unit	Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Catheter Lab	Theatres, CCU Ward	AEU A&B	
	Remodel Main Reception									

Newark Hospital Physiotherapy relocated from Byron House to NGH space
 Backlog Maintenance Investments
 Alkane installation at KMH

2017/18

Level	Tower 1		Tower 2		Tower 3				
5	Ward 51	Ward 52	Ward 53	Ward 54	Ward 55	Ward 56			
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46			
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36			
2	New Day Case Unit		Ward 23	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)		
1	2 Wards Relocate to Tower 3 Level 5		Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients Bereavement Services	Acute Core Phase 3	Retained Estate Trust Admin Wards 1,2,3 (vac)
Ground	New Main Theatres		Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Catheter Lab	Vacated Theatres CCU Ward	AEU A&B
	Remodel Main Reception								

Pathology services reconfiguration
 CSSD, Pharmacy ADU & Histopathology to Pathology
 Backlog Maintenance Investments
 Sub-acute pathway etc for Newark

2018/19

Level	Tower 1		Tower 2		Tower 3				
5	Ward 51	Ward 52	Ward 53	Ward 54	Ward 55	Ward 56			
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46			
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36			
2	New Day Case Unit		Ward 23	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)		
1	New CCU and Anaesthetics		Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients Bereavement Services	Acute Core Phase 3	Retained Estate Trust Admin Wards 1,2,3 (vac)
Ground	New Main Theatres		Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Catheter Lab	Demolish Relocated CCU	AEU A&B
	Remodel Main Reception								

Phased demolition

Demolish old CSSD & ADU
 Demolish Old Theatres
 Backlog Maintenance Investments

2019/20

Level	Tower 1		Tower 2		Tower 3				
5	Ward 51	Ward 52	Ward 53	Ward 54	Ward 55	Ward 56			
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46			
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36			
2	New Day Case Unit		Ward 23	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)		
1	New CCU and Anaesthetics		Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients Bereavement Services	Acute Core Phase 3	Retained Estate Trust Admin MEMD Wards 2,3 (vac)
Ground	New Main Theatres		Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Catheter Lab	Demolish	AEU A&B
	Remodel Main Reception								



2019/20

Level	Tower 1		Tower 2		Tower 3				
5	Ward 51	Ward 52	Ward 53	Ward 54	Ward 55	Ward 56			
4	Ward 41	Ward 42	Ward 43	Ward 44	Ward 45	Ward 46			
3	Ward 31	Ward 32	Ward 33	Ward 34	Ward 35	Ward 36			
2	New Day Case Unit		New Renal Unit	Ward 24	Ward 25	Ward 26	King's Mill Treatment Centre (KTC)		
1	New CCU and Anaesthetics		Ward 14	Ward 14	Ward 15 (Neonatal)	Ward 16 (Sherwood Birthing Pool)	Outpatients Bereavement Services		Retained Estate Trust Admin MEMD Wards 2,3 (vac)
Ground	New Main Theatres		Endoscopy	Day Case X-Ray	Gynaecology OPD, Colposcopy, Breast Screening	Gynaecology OPD, Colposcopy, Breast Screening	Imaging, MRI and Catheter Lab		AEU A&B
	Remodel Main Reception								

Demolish remainder of Block 06 and 09

Renal unit remove or reuse

Relocate SOL to retained estate Ground Floor

Appendix E - Critical Path Gantt Charts

